

Stakeholder Comments Template

**Integration of Transmission Planning and Generation
Interconnection Procedures (TPP-GIP Integration)
Second Revised Straw Proposal, posted January 12, 2012**

Please submit comments (in MS Word) to TPP-GIP@caiso.com no later than the close of business on January 31, 2012.

Submitted by	Company	Date Submitted
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This template is for submission of stakeholder comments on the topics listed below, which were discussed in the TPP-GIP Integration Second Revised Straw Proposal posted on January 12, 2012, and during the stakeholder meeting on January 19, 2012.

Please use the list of topics and questions below to structure most of your comments. At the end of the document you may offer comments on any aspect of this initiative not covered by the topics listed. When you state a preference for a particular approach on a topic or issue, your response will be most helpful if you clearly explain the reasoning and business case for your preference.

Initial Note: Absence of a comment on a particular question does not imply opposition or support, but simply no position at this time.

Section 1. High-level structure of the TPP-GIP Integration proposal. (Please use section 2 below to comment on the details of each element.)

1. The process as described in the January 12 paper and outlined below reflects the proposed process for projects in GIP cluster 5 and later. The process for existing queue projects (serial through cluster 4) will proceed according to the ISO's January 10, 2012 revised discussion paper.

General Initial Comments: Overall, CMUA is supportive of the combined direction of this initiative, and the "Deliverability Requirements for Clusters 1 and 2" to partially rectify queue issues and help prioritize use of limited consumer dollars to pay for Network Upgrades to deliver new generation. With that said, we are not convinced that this bifurcated approach is the most durable or comprehensive mechanism to provide price signals for the interconnection of generation and to ensure that the appropriate amount of network upgrades are developed. CMUA continues to believe that simply applying cost-benefit tests to all proposed upgrades through the TPP is the first best solution. Absent a more

comprehensive approach and under the current policy course, it is critical that these initiatives be considered in tandem.

2. After GIP Phase 1, each generation project advancing to GIP Phase 2 must elect either (A) – project requires TPP-based deliverability; or (B) – project is willing to pay for delivery network upgrades.
3. The requirement for customer-funding of network upgrades (option (B)) would apply only to delivery network upgrades (DNU); posting and reimbursement for reliability network upgrades (RNU) for all projects would remain as today.
4. The allocation of TPP-based deliverability to generation projects would occur after GIP Phase 2, rather than after Phase 1 as in the previous proposal.
5. Allocation of TPP-based deliverability – and project’s ability to retain allocation – will depend on the project’s completion of significant development milestones that demonstrate high confidence in attaining COD. (Specification of appropriate milestones is covered in the next section.)

CMUA supports this aspect of the proposal.

6. The allocation of TPP-based deliverability should achieve the following objectives as far as possible: (a) select projects with high probability of completion; (b) limit ability of non-viable projects to retain the allocation; (c) provide sufficient certainty to enable financing of viable projects; (d) objectivity and transparency.

CMUA supports these objectives.

Section 2. Details of individual elements of the proposal.

GIP Phase 1

7. For extremely large cluster groups compared to the amount of “TP deliverability” (the amount supported by existing grid plus all approved upgrades to date), GIP phase 1 will study deliverability in each area up to the amount of TP deliverability plus a reasonable margin. The intent is to avoid excessive DNU costs that can result from extremely large clusters, while providing useful information on needed DNU and associated costs if generation development exceeds grid capacity.

CMUA generally supports this aspect of the proposal, with two clarifying points. First, the CAISO must provide greater specificity with respect to what “reasonable margin” means and how it will be determined. Second, it is unclear why the deliverability study should be performed in GIP Phase 1 rather than TPP. This seems to be the core issue that will drive policy driven elements identified in the TPP.

8. Phase 1 will study RNU for all projects in the cluster.

9. As a result of Phase 1 each project will know its RNU and associated costs, and these results will establish cost caps for RNU as they do today.
10. The DNU and associated costs resulting from phase 1 will be advisory. The only formal use of Phase 1 DNU costs in the TPP-GIP process will be to establish posting requirements for projects advancing to phase 2 under option (B), as described below.

Project's Decision to Enter Phase 2 and Implications of Decision

11. After GIP Phase 1, each generation project advancing to GIP Phase 2 must elect either (A) – project requires TPP-based deliverability; or (B) – project is willing to pay for delivery network upgrades. Once a project chooses and the deadline for phase 2 is passed, the project cannot switch to the other option.
12. A project choosing (A) will have to post for its RNU under today's rules, but not for DNU.
13. A project choosing (B) will have to post for both RNU and DNU. Its DNU posting amount will use phase 1 results for the project's study area, converted to a DNU rate (\$ per MW of deliverability) = (cost of incremental DNU)/(deliverability MW studied above TP deliverability amount). The posting amount will = rate x (project MW), where project MW reflects how the project is modeled in the deliverability study depending on the resource type, would typically be less than nameplate for renewables.
14. A project choosing (B) will be eligible for TPP-based deliverability if available, but should expect very low probability of obtaining it and should plan to fully fund its needed DNU.

GIP Phase 2

15. ISO will perform a baseline re-study at the start of each phase 2 study process. The re-study will assess impacts of status changes – project drop-outs or revised COD, new transmission expansion approvals, etc. As a result, the RNU or DNU for some projects may be modified and their GIAs revised.

CMUA supports this element of the proposal.

16. Phase 2 will study RNU for all projects in phase 2.
17. Phase 2 study will assume that all TP deliverability is used up by (A) projects and existing queue, and then will model (B) projects at requested deliverability status to assess their incremental DNU needs.

Allocation of TPP-based Deliverability

18. Once phase 2 results are completed and provided to the projects, the 120-day period for negotiating and executing the GIA begins. Option (A) projects that demonstrate completion of certain milestones within this period will be able to execute GIAs at their

requested deliverability status, with no cost responsibility for DNU. Option (B) projects that complete the same milestones would be eligible for TPP-based deliverability, but would receive an allocation only if capacity is available.

19. The proposed milestones required are (a) completion of all permitting required to begin project construction, and (b) either a PPA approved by buyer's regulatory authority or demonstration of committed project financing. PLEASE COMMENT on whether these milestones are appropriate, or if not, what milestones would be preferable and explain why. Please keep in mind the objective that milestones must provide a high confidence that the project will meet its planned COD.

CMUA submits that committed project financing may be a more tangible indicia of project viability, in addition to permitting completion, than a PPA. First, the PPA process is opaque and subject to several forces outside of the control of stakeholder and the CAISO. While project financing is also a private commercial matter, it is hoped that committed financing decisions are more of a "red light, green light determination," than a PPA with several regulatory off-ramps.

20. PLEASE COMMENT on what could constitute evidence of committed project financing as an alternative to regulator-approved PPA for item (b) above.

There could be any number of indicia of committed project financing, including commitments by reputable lending institutions that the project is financeable. Given the stakes with respect to renewable development, it seems reasonable for development partners to make such attestations.

21. All option (A) projects that meet the milestones by the time required would be able to execute FC GIAs at this time, even if the total amount exceeds the TP deliverability available. In that case, the ISO would expand the TPP planning portfolio in that area for the next TPP cycle, to provide sufficient deliverability.

This element of the proposal is problematic. The TPP planning portfolios are based on understanding of procurement and potential for renewable development in various areas. That should be a cap until there is concrete evidence of construction milestones for capacity in a given area.

22. Any project that obtains TPP-based deliverability would have additional milestones in its GIA which track progress toward COD. Failure to meet one of these milestones would cause the project to lose its deliverability allocation, but would not necessarily terminate its GIA if the project wishes to continue as EO.

CMUA supports this element of the proposal.

23. An option (A) project that does not meet the milestones by the time required would have an opportunity again in the next GIP phase 2 cycle, one year later. If it does not qualify by the end of the next year's 120-day GIA period, it must either withdraw from the queue or continue under an Energy Only (EO) GIA.

This period to cure a missed milestone is too long, will not provide the triage of non-viable plants that is necessary, and could lead to unnecessary cost exposure to load.

24. An option (B) project that does not obtain TPP-based deliverability in the current cluster cycle (120 days from phase 2 results to GIA execution) will no longer be eligible for TPP-based deliverability and must proceed to GIA that includes full self-funding of its DNU.
25. If a (B) project drops out after phase 2 instead of executing a GIA that includes self-funding of its DNU, it loses a portion of its posting. PLEASE COMMENT on how much of the posting should be forfeited, and explain your logic.

A project that drops out of Phase 2 should forfeit any portion of its postings to the Transmission Owner to prepare all forms of upgrades.

Other Proposal Elements

26. DNU paid for by an interconnection customer would fall under the merchant transmission provisions of the ISO tariff and would be eligible for allocation of congestion revenue rights commensurate with the capacity added to the ISO grid. The customer would be able to select a non-incumbent PTO to build the project, provided it is a “green field” project and the builder meets qualifications specified in the ISO tariff.

CMUA supports this element of the proposal.

27. If a (B) project funds DNU that provide more capacity for deliverability than the project needs, the funding party or parties would need to fully pay for the DNU, but would receive reimbursement for the excess deliverability from later projects that are able to use it.

CMUA supports this element of the proposal.

28. Some projects that go forward under these new provisions could be subject to reduction in annual net qualifying capacity (NQC) for one or more years. This could occur if transmission capacity in an area must be expanded through the TPP to accommodate the amount of deliverable capacity that achieves COD in that area. Consistent with the ISO’s January 10 discussion paper on cluster 1-2 approach, “existing” projects would not be subject to the reduction, but “new” projects would be. “New” would include all cluster 5 and later projects that elect option (A).
29. It was suggested by some stakeholders at the January 19 meeting that as an alternative to applying NQC reductions if the need arises, the ISO should allow the new projects to count fully for resource adequacy without any NQC reduction so that the projects and the LSE buyers are insulated from any direct impacts, and then make up for any resulting shortfall in resource adequacy capacity via ISO backstop capacity purchases. PLEASE COMMENT on this proposal.

CMUA strongly opposes this proposal. This proposal affirmative divests generation (and potentially their load contracting counterparties) from any incentive to price capacity and network upgrades correctly in their procurement efforts, and eliminates a necessary price signal for the location of generation.

30. Please use the space below to offer comments on any other aspect of the proposal not covered above.

CMUA recognizes that the CAISO is attempting to balance the tremendous pressures to facilitate renewable development, against the need to ensure cost-effective expansion of the grid. The CAISO is clearly headed in the right direction. But, CMUA continues to believe that a “bite the bullet” approach that makes all decisions on network upgrades, including all Clusters, subject to rigorous cost-benefits tests, is the cleanest and best way to solve what is an unprecedented problem of both policy and dollar magnitude.