January 4, 2013

The Honorable Kimberly D. Bose
Secretary
Federal Energy Regulatory Commission
888 First Street, NE
Washington, DC  20426

Re:  California Independent System Operator Corporation
     Docket Nos. ER13-____-000;
     Tariff Amendment - Payment Rescission Rules for Ancillary Services

Dear Secretary Bose:

The California Independent System Operator Corporation (ISO) submits proposed tariff provisions to rescind capacity payments associated with awarded or self-provided ancillary services capacity that the ISO determines is not available before real-time due to a resource constraint. The ISO requests an order accepting these tariff provisions on or before June 28, 2013 and an effective date of October 1, 2013 subject to two weeks prior written notice to the Commission as to the actual effective date. This effective date coincides with the ISO’s currently planned release of market enhancements for the fall of 2013. The ISO requests that the Commission waive the requirement of 18 C.F.R. § 35.3 that a rate schedule be filed not more than 120 days from the effective date.

Currently, the ISO disqualifies unavailable ancillary service capacity prior to the real-time market so that it can procure replacement ancillary services. Through this tariff amendment, the ISO proposes to modify the settlement treatment of this capacity when the ISO determines such capacity will not be available in real-time because of a resource constraint. This rule will apply equally to all resources providing ancillary services capacity. The ISO requests an order four months in advance of the effective date of this tariff amendment so that the ISO and market participants will have sufficient time to test upgrades to market systems and validate changes to the settlement charge codes before the ISO places the proposed rule changes into production.

1 The ISO submits this filing pursuant to Section 205 of the Federal Power Act, 16 U.S.C. § 824d, and Section 35.13 of the Commission’s regulations, 18 C.F.R. § 35.13. Capitalized terms not otherwise defined have the same meaning as set forth in ISO tariff, appendix A, master definitions supplement.
I. Background and Summary of Tariff Amendment

The ISO procures four ancillary services through its markets: regulation up, spinning reserve, non-spinning reserve and regulation down.\(^2\) The ISO establishes minimum procurement requirements for these ancillary services in order to meet applicable reliability standards, but may also establish more stringent criteria for the procurement of ancillary services or procure additional ancillary services as conditions warrant.\(^3\) Scheduling coordinators submit bids and submissions to self-provide ancillary services from resources that meet technical certification requirements. The ISO attempts to procure 100 percent of its ancillary services requirements in the day-ahead market based on the ISO’s day-ahead demand forecast net of self-provided ancillary services.\(^4\) The ISO market pays a marginal clearing price for ancillary service awards and provides a reduction to a scheduling coordinator’s ancillary service obligations based on the market value of the scheduling coordinator’s accepted self-provided ancillary services.

Since implementing its nodal market design in 2009, the ISO has taken steps to improve the efficiency of ancillary services procurement. For example, at the end of 2009, the ISO started to use a regulation forecasting procurement tool that adjusts the procurement requirements for regulation in the day-ahead market throughout the operating day based on anticipated demand levels as well as potential changes in generator and intertie schedules.\(^5\) In 2011, the ISO introduced an enhancement in the procurement of ancillary services that recognizes resources’ operational ramp rates.\(^6\) This feature provides greater assurance that ancillary services awarded to a resource in the day-ahead market will be deliverable in real-time. As part of its efforts to improve the efficiency of ancillary service markets, the ISO also identified a gap in how the ISO market systems settle ancillary service capacity that the ISO disqualifies prior to the real-time market.

\(^2\) See generally ISO tariff section 8.1 et seq. The ISO does not have an auction market for voltage support or black start services.

\(^3\) See ISO tariff section 8.2.3, 8.2.3.1, and 8.2.3.2.

\(^4\) See ISO tariff section 8.3.1.


After the close of the day-ahead market, the ISO analyzes ancillary service awards and submissions to self-provide ancillary services to ensure that resources can actually provide the service in real-time given changes in system conditions or resource operating capabilities. In the event the ISO determines that a day-ahead award or a submission to self-provide ancillary services is not available prior to real-time, the ISO disqualifies that capacity to permit the ISO’s market systems to procure replacement ancillary services to meet ancillary service requirements. Under its current settlement rules, the ISO assesses whether resources provided ancillary service capacity in real-time after the fact. This process determines if ancillary service capacity was undispatchable, unavailable or undelivered. If a resource constraint prevented the ISO from accessing the ancillary services capacity, the ISO rescinds the capacity payments based on the weighted average of the ancillary service marginal prices and ancillary service award amounts for a resource across the day-ahead market, hour ahead scheduling process and real-time market.

In practice, the ISO examines the ability of a resource to perform against resources’ awarded and self-provided ancillary services capacity calculated as of the real-time pre-dispatch process. Under the ISO’s real-time market processes, the ISO accounts for capacity from day-ahead awards or self-provisions as a day-ahead self-schedule. This process excludes from the day-ahead self-schedule capacity that has been disqualified prior to real-time. As a result, the ISO has not applied its payment rescission rules to day-ahead ancillary services capacity that is disqualified before real-time. Resources, accordingly, have been paid for this capacity even though it is not available to serve the ISO market in real-time.

Table 1 identifies the financial impact of the ISO’s current settlement practices for calendar years 2010 and 2011 in connection with capacity that it disqualified before the real-time market. Had the ISO market not paid for this capacity, overall ancillary service procurement costs for these years would have been reduced by approximately 5 percent. The ISO expects this tariff amendment will increase the efficiency of ancillary service procurement because the market will no longer shoulder the cost of day-ahead ancillary services capacity that cannot provide the service and is disqualified before real-time because of a resource-related constraint.

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7 In its stakeholder process, the ISO referred to this mechanism as ancillary services forced buy-back. ISO tariff section 8.3.1 permits the ISO to procure additional ancillary services in the hour-ahead scheduling process and the real-time market based on “available awarded Day-Ahead Ancillary Services.” When day-ahead ancillary services are not available, the ISO uses what it refers to as a “buy-back tool” to facilitate incremental procurement of ancillary services.

8 ISO tariff section 11.10.9.
Table 1 – 2010 and 2011 Costs Associated with Ancillary Services Capacity Disqualified Prior to Real-Time

<table>
<thead>
<tr>
<th>Year</th>
<th>Day-ahead AS costs</th>
<th>Real-time AS costs</th>
<th>Disqualifications</th>
</tr>
</thead>
<tbody>
<tr>
<td>2010</td>
<td>$67,983,905</td>
<td>$7,827,432</td>
<td>$2,573,943</td>
</tr>
<tr>
<td>2011</td>
<td>$97,811,377</td>
<td>$9,660,109</td>
<td>$5,923,700</td>
</tr>
<tr>
<td>Total</td>
<td>$165,795,282</td>
<td>$17,487,541</td>
<td>$8,497,644</td>
</tr>
</tbody>
</table>

Pursuant to this tariff amendment, however, if a resource’s capacity is disqualified prior to the real-time market as a result of an internal transmission constraint the resource will continue to receive its day-ahead ancillary service capacity payment. The reason for this treatment is that the ISO disqualifies the capacity for reasons not related to the ability of the resource to perform. This exception is consistent with the ISO’s current payment rescission rules that the ISO applies after the operating hour to capacity the ISO determines was not available to the market.

II. The ISO’s proposed revisions are aligned with existing ancillary service capacity payment rescission rules

Under the ISO’s tariff, payment rescission rules apply to ancillary services if the capacity is undispatchable, unavailable or undelivered capacity. The ISO makes these determinations after the operating hour. The determinations include an assessment of whether or not a resource with an ancillary service capacity award or self-provision was capable of providing the capacity in real-time based on a resource’s operating characteristics. Additionally, the ISO rescinds payments for regulation up and regulation down, if a resource is not on automatic generation control, is not running, or has other configuration or equipment limitations.

Undispatchable capacity is ancillary service capacity that was not available because of a resource derate or outage of a resource. For instance, if

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10 See ISO tariff sections 8.10.8 et seq.

11 See ISO tariff section 8.10.8.6.

12 The ISO tariff defines undispatchable capacity as “Ancillary Services capacity that receives an AS Award and Self-Provided Ancillary Services capacity, or capacity committed in RUC, that is not available for use due to a derate or Outage of the resource. Undispatchable Capacity includes AS Awards for Spinning Reserve and Non-Spinning Reserve capacity that are
a 100 MW resource receives an 80 MW non-spinning reserve award but is derated to 50 MW in real-time, then the ISO will consider 30 MW of the awarded capacity as undispatchable and will rescind capacity payments for that amount.

Unavailable capacity is ancillary services capacity that was not available for dispatch to provide energy in real-time.\(^{13}\) For instance, if the ISO determines that a resource deviates from its day-ahead schedule and supplies uninstructed imbalance energy from capacity that is obligated to supply spinning reserve or non-spinning reserve, the ISO will rescind payments for the capacity used to supply uninstructed imbalance energy.

Undelivered capacity is ancillary services capacity that the ISO dispatched to provide energy but which the resource did not provide as expected energy from the dispatch.\(^{14}\) The ISO’s real-time market calculates energy expected to be generated or consumed by a resource, based on the dispatch of that resource and modified by any applicable dispatch operating point corrections. If a resource does not provide a portion of this expected energy resulting from the dispatch of ancillary services capacity, the ISO will rescind payments for that capacity.

If, however, a resource’s ancillary service capacity becomes unavailable because of an internal transmission constraint, as opposed to a resource-related constraint, the resource continues to receive its day-ahead capacity payment because the ISO’s market systems do not attempt to dispatch ancillary service capacity when an internal transmission constraint makes that capacity unavailable. These ancillary service payment rescission rules do not currently extend to ancillary service capacity that becomes unavailable between the day-ahead market and the real-time market because of a resource constraint. Table 2 identifies the current operation of the ISO’s payment rescission rules and the operation of these rules under the ISO’s proposed tariff amendment.

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13 The ISO tariff defines unavailable capacity as “Ancillary Services capacity that receives an AS Award and Self-Provided Ancillary Services capacity that was not dispatched by the CAISO but where all or a portion of the capacity was not available for Dispatch to provide Energy in Real-Time. See ISO tariff, Appendix A, Master Definition Supplement.

14 The ISO tariff defines undelivered capacity as follows: “Ancillary Services capacity that receives an AS Award and Self-Provided Ancillary Services capacity, or capacity committed in RUC that was dispatched by the CAISO to provide Energy but where a certain percentage or more of the Expected Energy was not provided in Real-Time, which percentage is determined as specified in the applicable Business Practice Manual.” See ISO tariff, Appendix A, Master Definition Supplement.
Table 2 – Current and Proposed Payment Rescission Rules

<table>
<thead>
<tr>
<th>Current rules</th>
<th>Payment rescission rules apply to undispatchable capacity, unavailable capacity and undelivered capacity. The ISO makes this assessment after the operating hour.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Proposed Rules</td>
<td>As today, payment rescission rules will apply to undispatchable capacity, unavailable capacity and undelivered capacity. The ISO will continue to make this assessment after the operating hour.</td>
</tr>
<tr>
<td></td>
<td>Payment rescission rules will also apply to capacity disqualified between the day-ahead and real-time market, if the ISO determines the capacity is not available due to a resource constraint.</td>
</tr>
</tbody>
</table>

Table 3 reflects how the ISO’s current payment rescission rules apply to two different resources with day-ahead ancillary services capacity awards of 100 MW, each at $3 MWh. In this example, the ISO has disqualified a portion of Resource B’s capacity before real-time because of a resource constraint. Resource B keeps its payments for 100 MW of ancillary service capacity even though only 80 MW of its ancillary capacity was available to the ISO market in real-time.

Table 3 – Current Settlement Practices

<table>
<thead>
<tr>
<th>Market Process</th>
<th>Resource A</th>
<th>Resource B</th>
</tr>
</thead>
<tbody>
<tr>
<td>Day-ahead ancillary service capacity award</td>
<td>100 MW</td>
<td>100 MW</td>
</tr>
<tr>
<td>Day-ahead ancillary service settlement</td>
<td>$300</td>
<td>$300</td>
</tr>
<tr>
<td>Ancillary service capacity disqualified before real-time market</td>
<td>0 MW</td>
<td>20 MW</td>
</tr>
</tbody>
</table>

15 In its Addendum to the Draft Final Proposal for this initiative, the ISO has provided additional examples of how the ISO’s market systems currently settle ancillary services capacity and how similar units can receive different payments. See Addendum to Draft Final Proposal at 7. [http://www.caiso.com/Documents/AddendumDraftFinalProposal_AncillaryServicesBuyBack.pdf](http://www.caiso.com/Documents/AddendumDraftFinalProposal_AncillaryServicesBuyBack.pdf)
Table 4 reflects the settlement treatment the ISO is proposing in this tariff amendment for the same resources. As in Table 3, both resources receive day-ahead ancillary services capacity awards of 100 MW each at $3 MWh. The ISO’s disqualifies a portion of resource B’s capacity before real-time because of a resource constraint. In this example, the ISO will rescind capacity payments for the disqualified capacity.

### Table 4 – Proposed Settlement Practices

<table>
<thead>
<tr>
<th>Market Process</th>
<th>Resource A</th>
<th>Resource B</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ancillary services capacity available in real-time</td>
<td>100 MW</td>
<td>80 MW</td>
</tr>
<tr>
<td>Quantity of ancillary serves capacity subject to payment rescission</td>
<td>0 MW</td>
<td>0 MW</td>
</tr>
<tr>
<td>Net settlement for day-ahead ancillary services capacity award</td>
<td>$300</td>
<td>$300</td>
</tr>
</tbody>
</table>

### III. Proposed tariff amendments

The ISO’s proposed tariff amendments comprise two general categories: (1) clarifications concerning ISO ancillary service procurement practices; and (2)
revisions to describe how the ISO will settle ancillary service capacity disqualified before real-time. In addition, the ISO has included a revision to its tariff to clarify its use of a weighted average of the ancillary service marginal prices and ancillary service award amounts for a resource across the day-ahead market, hour ahead scheduling process and real-time market when calculating the rescission of ancillary services capacity payments.

In tariff section 8.3.1, the ISO proposes to add language to clarify the ISO’s existing practice of procuring incremental ancillary services after the close of the day-ahead market based in part on a determination of whether ancillary services capacity awarded or self-provided in the day-ahead market is not available as a result of a resource constraint or transmission constraint. This language provides that resource constraints may include, but are not limited to, a resource outage or ramp rate constraints. This language also clarifies that incremental procurement of ancillary services capacity will exclude capacity that the ISO has determined is not available.

The ISO proposes to add a new tariff section to describe the application of payment rescission rules to capacity that the ISO disqualifies before real-time. Section 8.10.8.7 describes that payment rescission rules will apply to ancillary services capacity that the ISO determines is not available prior to real-time because of a resource constraint. Likewise, this section describes that the ISO will rescind credits to reduce scheduling coordinators ancillary service obligations when the ISO determines day-ahead or self-provided ancillary service capacity is not available prior to real-time because of a resource constraint. If, however, a resource’s capacity is not available because of an internal transmission constraint, the scheduling coordinator will continue to receive a capacity payment or, in the case of a self-provision, a reduction to its ancillary service obligations. This exception will treat disqualified ancillary service capacity in a manner comparable to capacity that the ISO determines is unavailable after the operating hour. The exception is appropriate because the resource has provided its capacity to the market and a transmission constraint beyond the resource’s control has made the capacity unavailable.

The ISO can differentiate between resource and transmission constraints because the ISO models known transmission constraints in the day-ahead market. Transmission constraints that arise after the close of the day-ahead market require operator intervention to effect a disqualification of ancillary service capacity. The ISO will flag these operator interventions to ensure resources retain their capacity payment when the ISO disqualifies ancillary services capacity as a result of an internal transmission constraint. The ISO’s market systems identify resource constraints and will disqualify ancillary services capacity before real-time to facilitate incremental procurement as needed.
Section 8.10.8.7 also explains that for dynamically scheduled resources or pseudo-tie resources, the ISO shall treat a reduction in the operating transfer capability at an intertie that is registered in the ISO’s outage management system between the day-ahead market and real-time unit commitment as a transmission constraint, not a resource-related constraint. The ISO will deem all other constraints that limit the market’s access to ancillary services capacity from dynamic resources or pseudo-tie resources as resource constraints. This provision ensures that dynamically scheduled and pseudo-tie resources will receive similar treatment to internal resources. Dynamically scheduled and pseudo-tie resources will not face rescission of ancillary service capacity payments because an internal transmission constraint beyond their control causes the ISO to disqualify their awarded or self-provided capacity.\textsuperscript{16} In connection with this change, the ISO also proposes to modify Section 11.10.9.1. This modification clarifies that the ISO will only rescind capacity payments for day-ahead market ancillary services awards that the ISO determines are not available because of an intertie de-rate for non-dynamic system resources. Again, dynamic resources and pseudo-tie resources will not have their capacity payment rescinded for this reason. This is appropriate for the same reasons applicable to internal resources as discussed above.

Finally, the ISO proposes to modify Section 11.10.9 to clarify its existing practice of using a weighted average ancillary service marginal price from the day-ahead market, hour ahead scheduling process and real-time market to assess whether to rescind a capacity payment for any particular ancillary service. Under this tariff provision, if the weighted average ancillary service marginal price is less than or equal to zero the ISO will not rescind a resource’s capacity payment. Again, this language reflects the ISO’s existing payment rescission practices.\textsuperscript{17} The ISO seeks clarification of this tariff language because the current tariff states that rescission of payments shall not apply to a capacity payment for any particular ancillary service if the ancillary service marginal price is less than or equal to zero. Absent this clarification, the current tariff language could create potential confusion over whether the ISO uses a weighted average ancillary service marginal price in making an assessment.

\textsuperscript{16} Section 1.2.1.8 of Appendix N to the ISO’s current tariff provides: “All dynamic Energy transfers associated with CAISO procurement of Spinning Reserve and Non-Spinning Reserve from a Pseudo-Tie Generating Unit will be afforded similar treatment (i.e., treatment as internal CAISO Balancing Authority Area Generation, except that it will be subject to Congestion determined by the scheduling capacity of the associated pre-determined CAISO Intertie).”

IV. Stakeholder process

The ISO conducted a stakeholder process over several months to develop this tariff amendment. As part of this process, the ISO published an issue paper and iterative proposals. The ISO accepted written comments, held conference calls with stakeholders and refined its proposal through this process. In response to comments made by stakeholders before the ISO Board of Governors, the ISO committed to refine the proposal further to ensure it treated dynamically scheduled and pseudo-tie resources on a basis comparable to resources located within the ISO’s balancing authority area.

In April 2012, the ISO published an issue paper that identified a gap in how the ISO market systems settle ancillary service capacity awards and self-provisions that are disqualified prior to real-time. The ISO proposed to apply payment rescission rules to all disqualifications of ancillary service capacity that occur before real time. In response to the ISO’s issue paper, stakeholders raised concerns that the ISO should not rescind payments when ancillary services capacity was unavailable through no fault of the resource such as a transmission constraint or as a result of actions taken by the ISO to convert capacity into energy as part of real-time dispatch. Some stakeholders argued the ISO should shelve this proposal and focus its resources on other issues, including improving the modeling of the day-ahead market in order to reduce the need to disqualify ancillary service capacity. Other stakeholders argued that the ISO’s market processes are disqualifying expensive day-ahead ancillary service capacity in favor of procuring less expensive ancillary services available in real-time.

The ISO published a draft final proposal in May 2012. In its draft final proposal, the ISO responded to stakeholder concerns but did not modify its proposal to rescind payments for disqualified capacity resulting from a transmission constraint. The ISO explained that rescinding payments because the capacity is unavailable before real-time was consistent with how the ISO treats ancillary services capacity impacted by an intertie outage that occurs after the day-ahead market but before real-time. In response to concerns regarding converting ancillary services into energy, the ISO explained that the co-optimization of energy and ancillary services in the real-time market system does not result in rescission of a capacity payment. Under the ISO’s proposal, a resource with an available ancillary service capacity award that is economically

\[\text{18} \quad \text{More information concerning the ISO’s stakeholder process, including copies of stakeholders’ comments, is available at the following web site:} \]
\[\text{http://www.caiso.com/informed/Pages/StakeholderProcesses/AncillaryServicesForcedBuyBack.aspx}\]

\[\text{19} \quad \text{See ISO tariff section 11.10.9. 1.}\]
dispatched for energy will continue to keep their capacity payment or, in the case of self-provisions, maintain its credit against the scheduling coordinator’s ancillary service obligation.

In response to comments that the ISO should focus on improving the modeling of the day-ahead market in order to reduce the need to disqualify ancillary service capacity, the ISO explained that grid conditions between the day-ahead and real-time markets can change and potentially decrease the capability of resources to provide previously awarded capacity. This fact will remain true no matter what improvements the ISO makes to its day-ahead model. Accordingly, disqualification of ancillary services capacity and incremental procurement of ancillary service capacity will in all likelihood continue under the ISO’s current market design.

In response to concerns that the ISO’s market optimization in the hour ahead scheduling process and real-time unit commitment process does not honor the ancillary service awards in the day-ahead market but instead forces disqualifications of more expensive day-ahead capacity, the ISO explained that this is not the case. The ISO’s market systems protect day-ahead ancillary service awards with self-provision priorities in real-time to prevent such an outcome. This same mechanism is used to protect energy self-schedules.

The ISO received additional comments on its draft final proposal, including a recommendation that the ISO assess reasons for the disqualification of ancillary services capacity as well as incremental ancillary service procurement costs. This data, stakeholders argued, may in time help facilitate allocation of incremental procurement costs associated with the disqualification of ancillary services capacity. During the stakeholder process, the ISO provided additional information to stakeholders concerning historical costs of disqualified ancillary service capacity. Table 5 reflects these settlement values separated by transmission and resource constraints for 2010 and 2011. This data reflects that, during 2010 and 2011, resource constraints resulted in the majority of ancillary service disqualifications. In time, similar data may serve as the basis for a cost allocation approach for incremental procurement of ancillary service capacity, but the ISO believes that any such proposal should occur as part of a general review of ancillary services procurement cost allocation and will require significant input from stakeholders.

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Table 5 reflects these settlement values separated by transmission and resource constraints for 2010 and 2011. This data reflects that, during 2010 and 2011, resource constraints resulted in the majority of ancillary service disqualifications. In time, similar data may serve as the basis for a cost allocation approach for incremental procurement of ancillary service capacity, but the ISO believes that any such proposal should occur as part of a general review of ancillary services procurement cost allocation and will require significant input from stakeholders.

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Table 5 - Settlement values for Disqualifications Resulting from Transmission and Resource Constraints

<table>
<thead>
<tr>
<th>Year and Ancillary Service</th>
<th>Disqualification Resulting from Transmission Constraint</th>
<th>Disqualification Resulting from Resource Constraint</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>2010</td>
<td>$13,469.98</td>
<td>$2,560,473.86</td>
<td>$2,573,943.84</td>
</tr>
<tr>
<td>NONSPIN</td>
<td>$0.00</td>
<td>$262,708.88</td>
<td>$262,708.88</td>
</tr>
<tr>
<td>REGDOWN</td>
<td>$47.55</td>
<td>$615,019.02</td>
<td>$615,066.57</td>
</tr>
<tr>
<td>REGUP</td>
<td>$469.45</td>
<td>$645,093.48</td>
<td>$645,562.93</td>
</tr>
<tr>
<td>SPIN</td>
<td>$12,952.98</td>
<td>$1,037,652.48</td>
<td>$1,050,605.46</td>
</tr>
<tr>
<td>2011</td>
<td>$328,159.41</td>
<td>$5,595,540.82</td>
<td>$5,923,700.23</td>
</tr>
<tr>
<td>NONSPN</td>
<td>$2,708.75</td>
<td>$313,519.39</td>
<td>$316,228.15</td>
</tr>
<tr>
<td>REGDOWN</td>
<td>$118,271.81</td>
<td>$780,205.30</td>
<td>$898,477.10</td>
</tr>
<tr>
<td>REGUP</td>
<td>$159,076.98</td>
<td>$1,148,974.60</td>
<td>$1,308,051.58</td>
</tr>
<tr>
<td>SPIN</td>
<td>$48,101.87</td>
<td>$3,352,841.53</td>
<td>$3,400,943.40</td>
</tr>
<tr>
<td>Total for 2010 and 2011</td>
<td>$341,629.39</td>
<td>$8,156,014.68</td>
<td>$8,497,644.07</td>
</tr>
</tbody>
</table>

After the issuance of its draft final proposal, stakeholders continued to advocate that the ISO should not rescind ancillary services capacity payments when capacity awarded or self-provided was not available before real-time because of an internal transmission constraint. Based on these comments and a further review of the operation of existing payment rescission rules, the ISO created an addendum to its draft final proposal that permits a resource to maintain its capacity payment in instances when ancillary services capacity is disqualified because of an internal transmission constraint. As explained in Section II, under the ISO’s current payment rescission rules the ISO does not rescind payments for ancillary services capacity awarded or self-provided by internal resources that becomes unavailable in real-time as a result of an internal transmission constraint. During public discussion of this initiative at the ISO’s Board of Governors meeting in July 2012, stakeholders argued that the ISO should also treat pseudo-tie or dynamically scheduled resources in a manner comparable to internal resources. The ISO agreed and committed to include tariff provisions that allow a pseudo-tie or dynamically scheduled resource to maintain capacity payments when its ancillary service capacity is disqualified as a result of an intertie derate. Here, the resource has provided its capacity to the market and an internal transmission constraint beyond the resource’s control has made the capacity unavailable.

During the months of August and September 2012, the ISO held stakeholder meetings to discuss proposed tariff language to implement this initiative. The ISO also accepted written comments on proposed tariff language
and has incorporated comments it received through this process into the tariff language submitted with this filing. Overall, the ISO believes its stakeholders now support this proposal.

V. Effective date and Request for Order

The ISO requests that the Commission make the tariff revisions contained in this filing effective as of October 1, 2013, and therefore respectfully requests that the Commission waive the requirement of 18 C.F.R. § 35.3 that a rate schedule be filed not more than 120 days from the effective date. This date coincides with the current date of the ISO’s planned fall 2013 market release. Based on current workloads, including but not limited to implementation of a performance payment for regulation services pursuant to Commission Order 755, the ISO believes the earliest that it can implement the proposed tariff revisions is the fall 2013 market release. The ISO asks for an October 1, 2013 effective date, subject to two weeks prior notice to the Commission as to the actual effective date. The Commission has previously approved this approach to establish an effective date when, where as here, an entity is implementing automated software systems.  

The ISO also requests that the Commission issue an order on its proposed tariff revisions on or before June 28, 2013. Receipt of an order by this date is necessary to provide the ISO and market participants with certainty regarding the proposed rule changes in advance of completing and testing upgrades to market systems and settlement charge codes.

Enhancements to ISO’s systems are required as part of the ISO’s proposed rule changes to capture data associated with a manual disqualification of an ancillary service capacity. Specifically, the ISO will develop an outage log in the ISO’s outage management system to document these disqualifications. The ISO will also design and create new data payloads that it must integrate into the settlement system. The ISO can initiate this work in advance of receiving an order, but obtaining regulatory approval creates certainty with respect to completing the necessary system changes in a timely manner and establishing clear expectations.

Implementation of the ISO’s proposed tariff changes impacts each ancillary service procured in the day-ahead market. As a result, the tariff revisions require changes to a number of charge codes in the ISO’s settlement systems. The ISO will develop the configuration guides as part of its Business Practice Manuals to ensure the rules for each charge code align with the proposed tariff revisions. The ISO provides these guides to market participants for their review and to allow them to make necessary changes to their own

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systems. Obtaining an order in late June will allow the necessary Business Practice Manual changes to be incorporated in time for implementation of the new settlement provisions.

Once the ISO completes its system and charge code changes, the ISO plans to conduct a market simulation. Scheduling coordinators will have an opportunity to review settlement results and submit concerns during the market simulation. After the ISO completes its market simulation, the ISO plans to move the system changes and applicable charges codes into final testing and production during the fall of 2013.

VI. Communications

Communications regarding this filing should be addressed to the following individuals, whose names should be put on the official service list established by the Commission with respect to this submittal:

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aulmer@caiso.com

* Individuals designated for service pursuant to Rule 203(b)(3). 22

VII. Service

The ISO has served copies of this transmittal letter, and all attachments, on the California Public Utilities Commission, the California Energy Commission, and parties with effective scheduling coordinator service agreements under the ISO tariff. In addition, the ISO is posting this transmittal letter and all attachments on the ISO Web site.

VIII. Attachments

The following attachments, in addition to this transmittal letter, support the instant filing:

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22 18 C.F.R. § 385.203(b)(3).
IX. Conclusion

The ISO’s tariff amendment extends existing payment rescission rules to day-ahead ancillary services capacity that the ISO disqualifies before real-time. The amendment treats all market participants in a comparable manner by rescinding payments for ancillary service capacity that the ISO determines is not available, regardless of whether that determination is made before or after the operating hour. The ISO requests an order accepting this tariff amendment on or before June 28, 2013, and a proposed effective date of October 1, 2013, subject to two weeks prior notice to the Commission as to the actual effective date. As explained in this filing, this effective date coincides with the ISO’s current plans to release market enhancements in the fall of 2013.

Please contact the undersigned if you have any questions regarding this matter.

Respectfully submitted,

By: /s/ Andrew Ulmer
Nancy Saracino
  General Counsel
Anthony Ivancovich
  Deputy General Counsel
Andrew Ulmer
  Director, Federal Regulatory Affairs
California Independent System
Operator Corporation
250 Outcropping Way
Folsom, CA 95630
Tel: (202) 239-3947
Fax: (916) 608-7222
aulmer@caiso.com

Attorneys for the California Independent System Operator Corporation
Attachment A – Clean Tariff

Tariff Amendment – Payment Rescission Rules for Ancillary Services

California Independent System Operator

Fifth Replacement FERC Electric Tariff

January 4, 2013
8.3 Procurement; Certification And Testing; Contracting Period

8.3.1 Procurement Of Ancillary Services

The CAISO shall operate a competitive Day-Ahead Market, HASP, and Real-Time Markets to procure Ancillary Services. The Security Constrained Unit Commitment (SCUC) and Security Constrained Economic Dispatch (SCED) applications used in the Integrated Forward Market (IFM), HASP, and the Real-Time Market (RTM) shall calculate optimal resource commitment, Energy, and Ancillary Services Awards and Schedules at least cost to End-Use Customers consistent with maintaining System Reliability. Any Scheduling Coordinator representing resources, System Units, Participating Loads, Proxy Demand Resources or imports of System Resources may submit Bids into the CAISO’s Ancillary Services markets provided that it is in possession of a current certificate for the resources concerned. Regulation Up, Regulation Down, and Operating Reserves necessary to meet CAISO requirements not met by self-provision will be procured by the CAISO as described in this CAISO Tariff. The amount of Ancillary Services procured in the IFM is based on the CAISO Forecast of CAISO Demand and the forecasted intertie schedules in HASP for the Operating Hour net of (i) Self-Provided Ancillary Services from resources internal to the CAISO Balancing Authority Area (which includes Pseudo-Ties of Generating Units to the CAISO Balancing Authority Area) and Dynamic System Resources certified to provide Ancillary Services and (ii) Ancillary Services self-provided pursuant to an ETC, TOR or Converted Right. The amount of additional Ancillary Services procured in the HASP is based on the CAISO Forecast of CAISO Demand, the Day-Ahead Schedules established net interchange, and the forecast of the Intertie Schedules for the Operating Hour in the HASP net of (i) available awarded Day-Ahead Ancillary Services, (ii) Self-Provided Ancillary Services from resources internal to the CAISO Balancing Authority Area (which includes Pseudo-Ties of Generating Units to the CAISO Balancing Authority Area) and Dynamic System Resources certified to provide Ancillary Services, and (iii) Ancillary Services self-provided pursuant to an ETC, TOR or Converted Right. The amount of Ancillary Services procured in the Real-Time Market is based upon the CAISO Forecast of CAISO Demand and the HASP Intertie Schedule established net interchange for the Operating Hour net of (i) available awarded Day-Ahead Ancillary Services, (ii) Self-Provided Ancillary Services from resources internal to the CAISO Balancing Authority Area (which
includes Pseudo-Ties of Generating Units to the CAISO Balancing Authority Area) and Dynamic System Resources certified to provide Ancillary Services, (iii) additional Operating Reserves procured in HASP, and (iv) Ancillary Services self-provided pursuant to an ETC, TOR or Converted Right. The CAISO may procure incremental Ancillary Services in the Real-Time Market based in part on a determination during the Hour-Ahead Scheduling Process or Real-Time Unit Commitment that any Ancillary Services capacity awarded or self-provided in the Day-Ahead Market is not available as a result of a resource constraint or Transmission Constraints. Resource constraints may include but are not limited to an Outage of a resource or Ramp Rate constraints. Incremental procurement in the Real-Time Market will exclude Ancillary Services Capacity the CAISO has determined is not available.

The CAISO will manage the Energy from both CAISO procured and Self-Provided Ancillary Services as part of the Real-Time Dispatch. In the Day-Ahead Market, the CAISO procures one-hundred (100) percent of its Ancillary Service requirements based on the Day-Ahead Demand Forecast net of Self-Provided Ancillary Services. After the Day-Ahead Market, the CAISO procures additional Ancillary Services needed to meet system requirements from all resources in the Real-Time Market. The amount of Ancillary Services procured in the HASP and Real-Time Market is based on the CAISO Forecast of CAISO Demand for the Operating Hour net of Self-Provided Ancillary Services.

The CAISO procurement of Ancillary Services from Non-Dynamic System Resources in the HASP is for the entire next Operating Hour. The CAISO procurement of Ancillary Services from all other resources in the Real-Time Market is for a fifteen (15) minute time period to which the relevant RTUC applies. The CAISO’s procurement of Ancillary Services from Non-Dynamic System Resources in HASP and from Dynamic System Resources and internal Generation (which includes Generation from Generating Units that are Pseudo-Ties to the CAISO Balancing Authority Area) in the Real-Time Market is based on the Ancillary Service Bids submitted or generated in the HASP consistent with the requirements in Section 30. The CAISO may also procure Ancillary Services pursuant to the requirements in Section 42.1 and as permitted under the terms and conditions of a Reliability Must-Run Contract.

The CAISO will contract for long-term Voltage Support service with owners of Reliability Must-Run Units under Reliability Must-Run Contracts. The CAISO will procure Black Start capability through individual contracts with Scheduling Coordinators for Reliability Must-Run Units and other Generating Units which
have Black Start capability. These requirements and standards apply to all Ancillary Services whether self-provided or procured by the CAISO.

***

8.10.8.7 Rescission of Payments for Resource and Transmission Constraints

If the CAISO determines that any Day-Ahead Market award for Ancillary Services capacity or Self-Provided Ancillary Services capacity is not available during the Hour-Ahead Scheduling Process or Real-Time Unit Commitment as a result of a resource constraint, then payments for that capacity will be rescinded in accordance with Section 11.10 or, in the case of Self-Provided Ancillary Services capacity, that capacity will not be compensated at the user rate as described in Sections 11.10.2, 11.10.3 and 11.10.4.

If the CAISO determines that any Day-Ahead Market award for Ancillary Services capacity or Self-Provided Ancillary Services capacity is not available during the Hour-Ahead Scheduling Process or Real-Time Unit Commitment as a result of a Transmission Constraint, then payments for that capacity will not be rescinded, except as provided in section 11.10.9.1 for System Resources or, in the case of Self-Provided Ancillary Services capacity, that capacity will continue to be compensated at the user rate as described in Sections 11.10.2, 11.10.3 and 11.10.4.

For purposes of applying this Section to Dynamic Resources or Pseudo-Tie resources, the CAISO shall treat a reduction in the Operating Transfer Capability at an Intertie between the Day-Ahead Market and Real-Time Unit Commitment that is registered in SLIC or any successor outage management system as a Transmission Constraint. For all other constraints that cause the CAISO to determine that any Day-Ahead Market award for Ancillary Services capacity or Self-Provided Ancillary Services capacity from Dynamic Resource or Pseudo-Tie resources is not available, the ISO shall treat these constraints as resource constraints.

***

11.10.9 Settlements Of Rescission Of Payments For AS Capacity

The rescission of payments for Ancillary Services for Undispatchable, Unavailable, and Undelivered Capacity applies to Ancillary Services that are awarded in the Day-Ahead Market, HASP, or Real-Time
Market and the rescission will be the weighted average of the Ancillary Service Marginal Prices (ASMPs) and Ancillary Services Award amounts for a resource across the Day-Ahead Market, HASP, and Real-Time Market. For Self-Provided Ancillary Service capacity that becomes Undispatchable Capacity, Unavailable Capacity, or Undelivered Capacity, the rescission of Ancillary Services self-provision in the Day-Ahead Market, HASP, and Real-Time Market reduces the relevant Scheduling Coordinator’s effective Ancillary Services self-provision in the Ancillary Services cost allocation, effectively resulting in a charge back at the relevant Ancillary Services rate. The rescission of payments in this Section 11.10.9 shall not apply to a capacity payment for any particular Ancillary Service if the weighted average Ancillary Service Marginal Price (ASMP) is less than or equal to zero (0).

11.10.9.1 Rescission Undispatchable AS

If a Scheduling Coordinator has Undispatchable Capacity that it is obligated to supply to the CAISO during a Settlement Interval, the Ancillary Service capacity payment for the amount of Energy that cannot be delivered from the Generating Unit, Participating Load, Proxy Demand Resource, System Unit or System Resource for the Settlement Interval shall be rescinded; provided, however, that to the extent an Ancillary Service procured in the IFM from a Non-Dynamic System Resource to the CAISO Balancing Authority Area becomes Undispatchable Capacity due to an Intertie transmission derate before the Operating Hour for which it was procured, in rescinding the Ancillary Service capacity payment, the CAISO shall credit back to the Scheduling Coordinator any charge for Congestion assessed pursuant to Section 11.10.1.1.1, but at the lower of the Day-Ahead and simple average of the fifteen (15) minute Real-Time Shadow Price over the applicable Trading Hour on the corresponding Intertie.
Attachment B – Marked Tariff

Tariff Amendment – Payment Rescission Rules for Ancillary Services

California Independent System Operator

Fifth Replacement FERC Electric Tariff

January 4, 2013
8.3 Procurement; Certification And Testing; Contracting Period

8.3.1 Procurement Of Ancillary Services

The CAISO shall operate a competitive Day-Ahead Market, HASP, and Real-Time Markets to procure Ancillary Services. The Security Constrained Unit Commitment (SCUC) and Security Constrained Economic Dispatch (SCED) applications used in the Integrated Forward Market (IFM), HASP, and the Real-Time Market (RTM) shall calculate optimal resource commitment, Energy, and Ancillary Services Awards and Schedules at least cost to End-Use Customers consistent with maintaining System Reliability. Any Scheduling Coordinator representing resources, System Units, Participating Loads, Proxy Demand Resources or imports of System Resources may submit Bids into the CAISO’s Ancillary Services markets provided that it is in possession of a current certificate for the resources concerned. Regulation Up, Regulation Down, and Operating Reserves necessary to meet CAISO requirements not met by self-provision will be procured by the CAISO as described in this CAISO Tariff. The amount of Ancillary Services procured in the IFM is based on the CAISO Forecast of CAISO Demand and the forecasted intertie schedules in HASP for the Operating Hour net of (i) Self-Provided Ancillary Services from resources internal to the CAISO Balancing Authority Area (which includes Pseudo-Ties of Generating Units to the CAISO Balancing Authority Area) and Dynamic System Resources certified to provide Ancillary Services and (ii) Ancillary Services self-provided pursuant to an ETC, TOR or Converted Right. The amount of additional Ancillary Services procured in the HASP is based on the CAISO Forecast of CAISO Demand, the Day-Ahead Schedules established net interchange, and the forecast of the Intertie Schedules for the Operating Hour in the HASP net of (i) available awarded Day-Ahead Ancillary Services, (ii) Self-Provided Ancillary Services from resources internal to the CAISO Balancing Authority Area (which includes Pseudo-Ties of Generating Units to the CAISO Balancing Authority Area) and Dynamic System Resources certified to provide Ancillary Services, and (iii) Ancillary Services self-provided pursuant to an ETC, TOR or Converted Right. The amount of Ancillary Services procured in the Real-Time Market is based upon the CAISO Forecast of CAISO Demand and the HASP Intertie Schedule established net interchange for the Operating Hour net of (i) available awarded Day-Ahead Ancillary Services, (ii) Self-Provided Ancillary Services from resources internal to the CAISO Balancing Authority Area (which
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The CAISO will manage the Energy from both CAISO procured and Self-Provided Ancillary Services as part of the Real-Time Dispatch. In the Day-Ahead Market, the CAISO procures one-hundred (100) percent of its Ancillary Service requirements based on the Day-Ahead Demand Forecast net of Self-Provided Ancillary Services. After the Day-Ahead Market, the CAISO procures additional Ancillary Services needed to meet system requirements from all resources in the Real-Time Market. The amount of Ancillary Services procured in the HASP and Real-Time Market is based on the CAISO Forecast of CAISO Demand for the Operating Hour net of Self-Provided Ancillary Services.

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have Black Start capability. These requirements and standards apply to all Ancillary Services whether self-provided or procured by the CAISO.

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8.10.8.7 [NOT-USED] Rescission of Payments for Resource and Transmission Constraints

If the CAISO determines that any Day-Ahead Market award for Ancillary Services capacity or Self-Provided Ancillary Services capacity is not available during the Hour-Ahead Scheduling Process or Real-Time Unit Commitment as a result of a resource constraint, then payments for that capacity will be rescinded in accordance with Section 11.10 or, in the case of Self-Provided Ancillary Services capacity, that capacity will not be compensated at the user rate as described in Sections 11.10.2, 11.10.3 and 11.10.4.

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For purposes of applying this Section to Dynamic Resources or Pseudo-Tie resources, the CAISO shall treat a reduction in the Operating Transfer Capability at an Intertie between the Day-Ahead Market and Real-Time Unit Commitment that is registered in SLIC or any successor outage management system as a Transmission Constraint. For all other constraints that cause the CAISO to determine that any Day-Ahead Market award for Ancillary Services capacity or Self-Provided Ancillary Services capacity from Dynamic Resource or Pseudo-Tie resources is not available, the ISO shall treat these constraints as resource constraints.

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Attachment C – Materials Presented to ISO Board of Governors

Tariff Amendment – Payment Rescission Rules for Ancillary Services

California Independent System Operator

Fifth Replacement FERC Electric Tariff

January 4, 2013
Memorandum

To: ISO Board of Governors
From: Keith Casey, Vice President, Market & Infrastructure Development
Date: July 5, 2012
Re: Decision on Modifying Rules for Rescission of Ancillary Service Capacity Payment

This memorandum requires Board action.

EXECUTIVE SUMMARY

Management proposes to modify the settlement treatment of ancillary service capacity awarded in the day-ahead market that is later deemed unavailable prior to the real-time market. After the close of the day-ahead market, the ISO analyzes ancillary service awards to ensure that resources are able to provide the service in real-time given changes in system conditions or resource operating limitations. In the event that a day-ahead ancillary service award is determined to be unavailable prior to the real-time pre-dispatch process, the ISO procures additional ancillary services to meet reserve requirements.

Currently, resources still receive a capacity payment when the day-ahead awarded ancillary service capacity is determined to be unavailable prior to the real-time pre-dispatch process. Management proposes to rescind payments for ancillary service capacity awarded in the day-ahead market that is later determined to be unavailable prior to the real-time pre-dispatch process due to changes in a resource’s operating limitations. However, if a resource’s capacity becomes unavailable due to an internal transmission outage or other change in system conditions that are outside of a resource’s control, the resource will continue to receive its day-ahead ancillary service capacity payment.

Management proposes the following motion:

Moved, that the ISO Board of Governors approves the proposed tariff change regarding modifying the rules for recession of ancillary service capacity payment, as described in the memorandum dated July 5, 2012; and

Moved, that the ISO Board of Governors authorizes Management to make all necessary and appropriate fillings with the Federal Energy Regulatory Commission to implement the proposed tariff change.
DISCUSSION AND ANALYSIS

Since implementing the new wholesale market design in 2009, Management has worked to enhance the efficiency of the ISO’s ancillary services markets, including the real-time ancillary service qualification method. Last year, the ISO introduced the use of dynamic ramp rates in ancillary services capacity procurement. This feature provides greater assurance that ancillary service capacity awarded to a resource in the day-ahead market will be deliverable in real-time. In connection with these efforts, Management identified a gap in how the ISO market systems settle ancillary service capacity awards that are subject to cancelation between the close of the day-ahead market and the real-time pre-dispatch process.

Ancillary service awards in the day-ahead market can be canceled when system conditions change due to generation or transmission outages that occur after the close of the day-ahead market, but before the real-time pre-dispatch process. These changes cause previously scheduled capacity to become unavailable. Awards can be canceled due to changes in a resource’s physical operating limitations that occur after the day-ahead market award. Changes in a resource’s physical operating limitation can be caused by a change in the ramp rate submitted by the resource or a de-rate of the resource’s output capability. To maintain required reserve levels, in the real-time pre-dispatch process, the market optimization procures additional ancillary services to replace day-ahead ancillary service awards that were canceled.

Cancelation of ancillary service awards can be initiated manually by operators or through the ISO’s automated market systems. Under the existing tariff, resources with ancillary service capacity awards determined to be unavailable after the real-time pre-dispatch process have their day-ahead capacity payments rescinded. The current ancillary service payment rescission rules, however, do not extend to ancillary service capacity that becomes unavailable between the day-ahead market and the real-time pre-dispatch process.

Management believes this inconsistent settlement treatment should be corrected and proposes to apply its payment rescission rules to ancillary service capacity awarded in the day-ahead market that later, before the real-time pre-dispatch, becomes unavailable as a result of a change in the resource’s operating limitations. However, if a resource’s capacity becomes unavailable due to a change in system conditions outside its control, such as an internal transmission outage, the resource will continue to receive its day-ahead capacity payment. This change in settlement rules will ensure that resources will be compensated only when the resource can provide ancillary services capacity to the market.

POSITIONS OF THE PARTIES

Stakeholders are generally supportive of the proposed market enhancements. The final proposal addresses concerns raised by stakeholders regarding rescission of payments when changes in system conditions are outside of their control. Management
addressed this concern by retaining the rule that allows resources to maintain their day-ahead payment for ancillary service capacity, if the capacity becomes unavailable due to internal transmission outages.

CONCLUSION

Management requests Board approval of the proposed modifications to the rules for rescission on ancillary service capacity payment as described in this memorandum. The modified rules will provide consistent settlement treatment for the rescission of ancillary service capacity awarded in both the day-ahead and real-time markets.
Decision on Modifying Rules for Rescission of Ancillary Services Capacity Payment

Greg Cook
Director, Market and Infrastructure Development

Board of Governors Meeting
General Session
July 12-13, 2012
Day-ahead capacity awards can be cancelled due to system changes after the day-ahead market closes

- Generation outage
- Transmission outage
- Initiated by operators or market optimization

Ensures additional ancillary services are procured in real-time to meet reliability standards
Proposal addresses inconsistent ancillary services rescission of payments

**Resource A**

Awarded 100 MW @ $3.00

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<td>Final Settlement</td>
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**Resource B**

Awarded 100 MW @ $3.00

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<td>Final Settlement</td>
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**Same availability regardless of when outage occurred. Resources should receive same payment of $180.**
Stakeholders generally support the proposal. Major concerns were addressed through stakeholder process.

- Suppliers concerned with the rescission of payments due to changes in system conditions out of their control
  - Proposal revised so that payments are not rescinded if capacity becomes unavailable due changes in system conditions.
Management recommends modifying rules for rescission of ancillary services capacity payments.

- Provides consistent settlement treatment for the rescission of ancillary service capacity awarded in both the day-ahead and real-time markets.

- Does not harm generators when unavailable capacity is caused by changes in system conditions that are outside of their control.
Motion

Moved, that the ISO Board of Governors approves the proposed tariff change regarding modifying the rules for recession of ancillary service capacity payment, as described in the memorandum dated July 5, 2012; and

Moved, that the ISO Board of Governors authorizes Management to make all necessary and appropriate fillings with the Federal Energy Regulatory Commission to implement the proposed tariff change.

Moved: Galiteva Second: Maullin

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Motion Number: 2012-07-G3