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Market Bidding Challenges for Demand Response Resources

Commitment Cost Enhancements Phase 3 (CCE 3) Workshop

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Regulatory Affairs

SOUTHERN CALIFORNIA EDISON®

Background

- Per CCE 3 Draft Final Proposal, DR resources (PDR / RDRR) would no longer be considered Use-Limited Resources (ULR) by default.
 - It is unclear if DR resources could still apply for, and then receive ULR status.
- As such, PDR and RDRR would not be able to bid (directly include) start-up and P-min / no-load (opportunity) costs.
 - The CAISO notes that PDR and RDRR bids are not subject to bid insertion and bid mitigation; hence their energy bids could include opportunity costs.
- Once use limitations are met (e.g. available calls exhausted), DR resources can use a work outage card to avoid Resource Adequacy Availability Incentive Mechanism (RAAIM) penalties for that month.
 - It is unclear if this is a temporary measure or a permanent "solution".

Current DR Program Limitations

- SCE has several programs that have been integrated into the CAISO
 - In 2016, SCE integrated 70+ DR Resources with over 1,100 MW of capacity
 - Each program has separate characteristics and limitations
- DR Program have limitations to minimize customer impacts
 - Summer Discount Plan (SDP) has hourly limits
 - Agricultural Pumping Interruptible (API) has hourly and event limits
- Each limitation is binding
 - For example, once API is called 25 times, it is done for the year

Program	Max Hours/Year	Max Hours/Day	Max Events/Year
SDP	180	6	n/a
API	150	6	25

Challenges with DR Commitment Costs

- DR resources generally have limited number of calls (not MWh), hence the opportunity cost is a per call/hour (not per MWh) cost.
 - E.g. Summer Discount Plan (SDP) allows for 180 hours of dispatch, independent of how many MWh are delivered; hence the opportunity cost is per dispatch hour.
- DR Resources cannot be "block bid" into the market; and as a result can be partially dispatched for less MW and hours than available.
 - Current rules don't allow for a discrete dispatch bids (e.g. "x" MW for "y" hours).
 - Some programs limit the number of calls, but allow for multiple hours per call.
- Partial awards/dispatches still count as full calls.
 - A partial SDP dispatch counts toward the hourly limit just like a full dispatch does.
 - A 1-hour API dispatch counts toward the event limit just like a 6-hour dispatch.

Energy bids alone are inadequate for capturing DR opportunity costs

Illustrative DR Bidding Example (1)

Resource with hourly limits (e.g. 180 hours per year)

- Assume a 10 MW PDR with a \$1,000 per hour net opportunity cost, and a \$50/MWh energy cost.
 - Hourly dispatch cost would be 1,000 + 50/MWh x 10 MW x 1 hour = 1,500
 - An energy-only bid would be 1,500 / 10 MWh = 150/MWh
- If such a resource is partially dispatched, it is used sub-optimally
 - A partial dispatch (e.g. 5 MW) would recover only a fraction of the opportunity cost (5 MW x \$150/MWh = \$750) meaning the resource could have been used at a time of higher system need (value).
- Bidding in at a higher cost could result in the opposite problem, with the resource again used sub-optimally
 - If the resource was bid at \$250/MWh, to fully recover the variable and opportunity costs in a partial dispatch, it may not be called even if market prices hit \$249 meaning the resource is not being used at a time of high system need.

A min-load cost may better capture hourly DR limitations.

Illustrative DR Bidding Example (2)

Resource with call limits (e.g. 25 calls per year).

- Assume a 10 MW PDR with a \$4,000 per call net opportunity cost, a \$50/MWh energy cost, and a 4-hour availability.
 - A 4-hour dispatch cost would be 4,000 + 50/MWh x 10 MW x 4 hours = 6,000
 - An energy-only bid would be 6,000 / 40 MWh = 150/MWh
- If such a resource is partially dispatched, it is used sub-optimally
 - A partial dispatch (e.g. 5 MW for 2 hours) would recover only a fraction of the opportunity cost (5 MW x 2 hours x 150/MWh = 1,500 meaning the resource could have been used at a time of higher system need (value).
- Bidding in at a higher cost could result in the opposite problem, with the resource again used sub-optimally
 - If the resource was bid at \$450/MWh, to fully recover the variable and opportunity costs in a partial dispatch, it may not be called even if market prices hit \$449 meaning the resource is not being used at a time of high system need.

A startup cost may better capture per-call DR limitations.

BTM Energy Storage as DR

- Energy Storage resources have physical & contractual use limitations
 - Hourly limits (per day/month/year)
 - Call (cycling) limits (per day/year)
 - Dispatch and charging hours limits
 - Seller can only charge in "off-peak" hours; Buyer can only dispatch (bid into CAISO) in "on-peak" hours
- Use limitations lead to challenges in bidding opportunity costs
 - Storage faces challenges shown in both examples above (startup & min-load costs)
 - Daily start limits cannot be directly managed w/ bids and RDTs
 - Max. Daily Energy Limit does not address multiple starts or varying MW (e.g. A/C load)
- Energy Storage resources are expected to have more dispatches
 - While higher availability is a good quality, a mismatch between market rules and resource use limitations may cause increased challenges and sub-optimal resource dispatch

Outstanding CCE 3 Questions

- Can DR Resources apply for, and receive ULR status?
 - What are the criteria the CAISO will use to approve / reject ULR applications?
- How would the CAISO calculate the opportunity costs for DR ULRs?
 - What is the methodology the CAISO would use? (Or would it defer to the SC?)
 - How would the CAISO track the resource use?
- How should Scheduling Coordinators manage yearly use limitations on a monthly basis?
 - How should we allocate yearly limits to a single month? (We shouldn't!)
 - Monthly allocations could result in arbitrary over (or under) use in a single month
 - When do we enter the work outage card?
 - What if a yearly limit is not exhausted, but resource has been dispatched multiple times within a single month?

Additional DR Challenges

- There is currently no option to bid economically in Real-Time for RDRRs that have an economic Day-Ahead Award (i.e. no dec bids).
 - Often, when a resources is awarded at a relatively high price in DAM, RTM prices can be significantly lower due to change in system conditions (e.g. lower temps).
 - Even though the RT prices may not meet the Net Benefits Test threshold, there is no mechanism for the CAISO to "call-off" awards if RDRRs are no longer needed.
 - A possible solution would be to allow economic "dec" bids, similar to non-DR resources. E.g. RDRRs with Day-Ahead awards could be exempt from the current requirement for RDRR RT bids at 95% of bid cap.
- (Re)activating Maximum Run Time for DR
 - Daily energy limits do not work well for DR, as the resource capacity often changes throughout the day (e.g. AC cycling capabilities vary by hour).

Next Steps

- SCE hopes to continue the discussions on how to more effectively integrate Demand Response and BTM Energy Storage resources into the CAISO markets, and maximize the value of such resources.
- For questions and comments, please contact:

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