

Business Requirements Specification

Washington WEIM Greenhouse Gas Enhancements

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Doc ID: GNFDMDEHU6BB-46-53 Page 1 of 19

California ISO		Template Version:	6.6
	Technology	Document Version:	1.0
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023

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Template Version:	6.6
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Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning

Date Created: 1/30/2023

Table of Contents

1	Intro	oduction	4
	1.1	Purpose	
2	Deta	ails of Business Need/Problem	
	2.1	Description	5
3	Bus	iness Process Impacts	
	3.1	Business Practice Manuals (BPM)	6
	3.2	Other	6
4	Bus	iness Requirements	7
	4.1	Policy and Tariff Requirements	7
	4.2	Business Process: Manage Masterfile	9
	4.2.	1 Business Requirements	g
	4.3	Business Process: Manage Reference Levels	11
	4.3.	1 Business Requirements	11
	4.4	Business Process: Manage SIBR	14
	4.4.	1 Business Requirements	14
	4.5	Business Process: Manage IFM/RTM	15
	4.5.	1 Business Requirements	15
	4.6	Business Process: Manage CMRI	16
	4.6.	1 Business Requirements	16
	4.7	Business Process: Manage Settlements	17
	4.7.	1 Business Requirements	17
	4.8	Business Process: Manage OASIS	18
	4.8.	1 Business Requirements	18
	4.9	Business Process: Market/Business Simulation	19
	⊿ 9	1 Rusiness Requirements	10

California ISO		Template Version:	6.6
	Technology	Document Version:	1.0
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023

1 Introduction

1.1 Purpose

The purpose of this document is to capture and record a description of what the Users and Business Stakeholders of the project wish to obtain, by providing high level business requirements. This document establishes the basis for the agreement between the initiators and implementers of the project. The information in this document serves as input to determine the scope of projects and all Business Process Modeling and System Requirements Specifications (SRS) efforts.

Business requirements are what must be delivered to provide value for the Users and Business Stakeholders. Systems, software, and processes are the ways (how) to deliver, satisfy, or meet the business requirements (what).

Background

Pursuant to State of Washington's recently revised Clean Air Act and beginning in 2023, Washington (WA) will require reporting of emissions associated with Western Energy Imbalance Market (WEIM) transactions. Emissions reporting is a key element of Washington's new cap-and-invest program that sets a limit on overall carbon emissions in Washington and requires emitters to obtain allowances equal to their covered GHG emissions.

Similarly beginning in 2023, Washington's cap-and-invest program, established under the Washington Climate Commitment Act, sets a limit on overall carbon emissions in Washington and requires emitters to obtain allowances equal to their covered GHG emissions. The Washington cap-and-invest proposed rules do not yet contain sufficient details for the CAISO to immediately implement market changes to facilitate compliance by entities participating in a centralized market. As a result, the scope of this initiative is limited to supporting the Washington reporting requirements, and reference level updates. This initiative comprises the first phase of enhancements to support reporting WEIM transactions for emissions year 2022. As reporting rules continue to develop, additional enhancements outside of the scope of this initiative will likely be necessary.

Project Scope

- Identify resources within WA State boundary
- Update WA State associated resources' greenhouse gas (GHG) reference levels with dynamic pricing using vendor-provided indices
 - Note: while Tariff stipulates use of static pricing as an interim measure prior to the first Washington allowance auction, due to implementation timing, this is not anticipated to be necessary. This first auction is scheduled for February 28, 2023.
- Calculate and publish monthly projected GHG prices for Washington State
- Develop reports to support WEIM Entity annual reporting to Washington State

Doc ID: GNFDMDEHU6BB-46-53 Page 4 of 19

California ISO	Technology	Template Version:	6.6
		Document Version:	1.0
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023

2 Details of Business Need/Problem

2.1 Description

Business Opportunity/Problem Statement:		
What:	This initiative supports Washington State WEIM greenhouse gas reporting starting in emission years 2022 and beyond and reflects compliance obligations in the GHG reference levels beginning for compliance year 2023.	
When:	WA State program goes live January 1, 2023 -WEIM entities associated with Washington must provide annual reports to WA by March 31, 2023 (MPs will need reports from the CAISO ahead of this deadline to provide emissions reports to WA) -Compliance obligation under the cap-and-invest program similarly begin in January 2023.	
Why do we have this opportunity/problem:	Washington Administrative Code (WAC) Chapter 173-441 sets forth requirements for reporting by Washington WEIM entities and Washington's Climate Commitment Act, RCW Chapter 70A.65, creates a new compliance obligation for emitting resources under a cap-and-invest program. As the WEIM market operator, the CAISO seeks to support these efforts.	

California ISO		Template Version:	6.6
	Technology	Document Version:	1.0
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023

3 Business Process Impacts

3.1 Business Practice Manuals (BPM)

ВРМ	Description of Impact(s)
Energy Imbalance Market	Updates to reflect addition of Washington GHG Program
	-Updates to GHG emission rates, reference levels, DEBS
Market Instruments	-Missing price index data will not be repopulated

3.2 Other

Impact	Description (optional)
Market Simulation	No
Market Participant Impact	WEIM resources associated with WA State to provide resource specified emission rate to the CAISO (if not already provided).
External Bid Publication	No external bid publication required. Only annual reporting to WA State required.
Operational Procedures	No impacts
Customer Readiness Impact	
External Communication Needed	Yes
External Onboarding and Maintenance	TBD
External Training	Yes
External Computer Based Training	No
Policy Initiative	Yes

California ISO	Technology Docur	Template Version:	6.6
		Document Version:	1.0
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023

4 Business Requirements

The sections below describe the business processes and the associated business requirements involved in the project. These may represent high-level functional, non-functional, reporting, and/or infrastructure requirements. These business requirements directly relate to the high-level scope items determined for the project.

4.1 Policy and Tariff Requirements

Requirement	Requirement Type	Potential Application(s) Impacted
The CAISO proposes to revise the cost-based reference levels for resources inside of Washington. The revised calculation would use Washington-specific GHG allowance prices when calculating a GHG-emitting generating resource's default energy Bid (DEB) and default commitment costs (collectively referred to as reference levels).	Policy	MF INTERNAL SYSTEM SIBR
Ahead of an allowance auction in Washington, the CAISO will use the economic and market modeling and analysis conducted by Vivid Economics for the Washington Department of Ecology. Specifically, the CAISO plans to use the assumption that GHG regulation areas will be linked, which assumes \$41 per MT CO2e. Once an allowance auction is held in Washington, the CAISO will use the auction clearing price. Note: Due to implementation timing, utilization of static pricing is not anticipated to be necessary,	Policy	INTERNAL SYSTEM SIBR
When index prices are available and implementable by the CAISO, the CAISO will use index prices.	Policy	INTERNAL SYSTEM SIBR OASIS
The CAISO plans to calculate the market dispatches, based on instructed imbalance energy, on an annual basis for WEIM Entities to meet the reporting requirements to the Washington Department of Ecology. Real-time instructed imbalance energy reflects WEIM transactions used to serve electricity demand.	Policy	MF EDR OASIS



California ISO	Technology	Template Version:	6.6	
		Document Version:	1.0	
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023	

Requirement	Requirement Type	Potential Application(s) Impacted
The projected Greenhouse Gas Allowance Price component will be calculated by averaging the applicable daily Greenhouse Gas Allowance Prices calculated over the first twenty (20) days of the month using the methodology set forth in Section 39.7.1.1.1.4. The CAISO will calculate a projected Greenhouse Gas Allowance	Tariff	MF INTERNAL SYSTEM SIBR
Price separately for each unlinked jurisdiction that regulates greenhouse gas compliance obligations. (Section 39.6.1.6.2) The CAISO will calculate the Greenhouse Gas Allowance Price separately for each unlinked jurisdiction that regulates greenhouse gas compliance obligations. (Section 39.7.1.1.1.4)	Tariff	MF INTERNAL SYSTEM SIBR
To calculate the Greenhouse Gas Allowance Price for each unlinked jurisdiction, the CAISO will average applicable prices from two vendors specified in the BPM. (Section 39.7.1.1.1.4)	Tariff	INTERNAL SYSTEM
If a greenhouse gas price from a vendor is unavailable for any reason, the CAISO will use the most recent available greenhouse gas price from that vendor. (Existing Section 39.7.1.1.4)	Tariff	INTERNAL SYSTEM SIBR
If greenhouse gas prices from two vendors have not yet been calculated for a jurisdiction, the CAISO will utilize the best available proxy, as follows: for Washington State, the CAISO will utilize \$41/MT CO2e until an allowance auction is held in Washington, at which point the CAISO will use, as soon as is practicable, the allowance auction clearing price. (Section 39.7.1.1.4) Note: due to implementation timing, utilization of static pricing is not anticipated to be necessary	Tariff	INTERNAL SYSTEM SIBR
If for any reason the CAISO cannot calculate a Greenhouse Gas Allowance Price, it will use the most recently calculated value. (Existing Section 39.7.1.1.4)	Tariff	INTERNAL SYSTEM SIBR

Page 8 of 19 Doc ID: GNFDMDEHU6BB-46-53

		Template Version:	6.6
California ISO	Technology	Document Version:	1.0
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023

4.2 Business Process: Manage Masterfile

4.2.1 Business Requirements

ID#	Business Feature	Requirement Type	Potential Application(s) Impacted
WAGHG- BRQ001	System shall add a new BAA level attribute to identify BAAs associated with Washington State	Core	MF
	BAA Associated with Washington State=Any BAA with geographic overlap with Washington State		
WAGHG- BRQ002	System shall broadcast the BAA level attribute in BRQ001 to identify BAAs associated with Washington State to downstream systems	Core	MF
WAGHG- BRQ003	System shall populate the "State" field=WA for generator resources within Washington State	Business Process	MF
WAGHG- BRQ004	System shall add a new field for WA State GHG emissions rate applicable to WA state associated resources	Core	MF
	Exception: Resources within BPA are not subject to the WA State Policy		
	Exception: Resources with emissions rates below the minimum threshold (25,000 metric tons CO2e) are not subject to the WA State Policy		
	-Validate customer submitted emissions rates against publicly posted emissions rates on WA DOE GHG Reporting Tool (manual process-same as validation for CA emission rates)		
WAGHG- BRQ005	System shall broadcast WA state associated GHG emission rates to downstream systems	Core	MF



ID#	Business Feature	Requirement Type	Potential Application(s) Impacted
WAGHG- BRQ006	System shall receive and store the WA State monthly projected GHG allowance price	Core	MF
WAGHG- BRQ007	System shall update the Registered Cost Validation rule to use the WA State projected GHG price for WA State associated resources	Existing Process	MF
	Note: CA resources shall continue to use the CA price.		
WAGHG- BRQ008	The monthly projected GHG price for WA State shall be published on the ISO website	Existing Process	MF
	-Follows current process for CA		

Doc ID: GNFDMDEHU6BB-46-53 Page 10 of 19

		Template Version:	6.6
California ISO	Technology	Document Version:	1.0
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023

4.3 Business Process: Manage Reference Levels

4.3.1 Business Requirements

Business Rec			
ID#	Business Feature	Requirement Type	Potential Application(s) Impacted
WAGHG- BRQ010	The system shall receive WA State associated resources GHG emission rates	Core	Internal System
WAGHG- BRQ012	The system shall utilize dynamic GHG pricing for WA State to using vendor-provided indices Follows existing process used for California BAAs (i.e. dynamic pricing is the average of two vendor indices) If vendor feeds are not available in line with implementation timing, then system shall support static pricing	Core	Internal System
WAGHG- BRQ013	The system shall differentiate between CA and WA associated resources If MF State flag="WA", use WA GHG price index	Core	Internal System
WAGHG- BRQ014	The system shall update the GHG Startup Cost Curve for WA State associated resources to include the WA State GHG emissions rate and GHG price	Core	Internal System
	 Applies to all resources for which: MF State="WA" AND WA Emissions Rate ≠ Null 		
	Adders are at resource level for non- MSGs Adders are at configuration level for MSGs		

Doc ID: GNFDMDEHU6BB-46-53 Page 11 of 19



Technology Document Version: 1.0 Is Enhancements Business Planning Date Created: 1/30/2023

Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning

ID#	Business Feature	Requirement Type	Potential Application(s) Impacted
	Exception: Resources within BPA are not subject to the WA State Policy		
WAGHG- BRQ015	The system shall update the GHG Minimum Load Cost for WA State associated resources to include the WA State GHG emissions rate and GHG price	Core	Internal System
	Applies to all resources for which:		
	 MF State="WA" AND 		
	 WA Emissions Rate ≠ Null 		
	Adders are at resource level for non-MSGs		
	Adders are at configuration level for MSGs		
	Exception: Resources within BPA are not subject to the WA State Policy		
WAGHG- BRQ016	The system shall update the variable cost-based Default Energy Bids and reasonableness threshold for WA State associated resources to include the WA State GHG emissions rate and GHG price	Core	Internal System
	Applies to all resources for which:		
	MF State="WA" AND		
	WA Emissions Rate ≠ Null		
	Adders are at configuration level for MSGs		
	Adders are at resource level for non-MSGs		
	Exception: Resources within BPA are not subject to the WA State Policy		

Doc ID: GNFDMDEHU6BB-46-53 Page 12 of 19



Washington WEIM Greenhouse Gas Enhancements Business
Requirements Specification - Planning

Date Created: 1/30/2023

6.6

1.0

ID#	Business Feature	Requirement Type	Potential Application(s) Impacted
WAGHG- BRQ017	The system shall broadcast the Startup Cost Curve (BRQ014), MLC (BRQ015), and variable cost-based DEBs (BRQ016) to downstream systems	Core	Internal System
WAGHG- BRQ018	The system shall broadcast the average of the daily WA GHG Price Indices to downstream systems Must differentiate between CA index prices and WA index prices	Core	Internal System
WAGHG- BRQ019	The system shall calculate the projected GHG allowance price for WA State on a daily basis Note: Follow the same methodology as CA monthly projected GHG allowance price calculation	Core	Internal System
WAGHG- BRQ020	System shall add the WA State monthly projected GHG allowance price to the existing payload that is broadcasted to downstream systems	Core	Internal System

Doc ID: GNFDMDEHU6BB-46-53 Page 13 of 19

		Template Version:	6.6
California ISO	Technology	Document Version:	1.0
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023

4.4 Business Process: Manage SIBR

4.4.1 **Business Requirements**

ID#	Business Feature	Requirement Type	Potential Application(s) Impacted
WAGHG- BRQ030	The system shall receive startup and minimum load GHG adders for WA State associated resources for the use of commitment cost calculations (including reasonableness thresholds, default MLC, and default startup costs) Note: If there is no adder, it won't be used	Existing Process	SIBR
WAGHG- BRQ031	The system shall perform regression checks to confirm GHG values used in the generated commitment costs for WA state associated resources are successfully received and processed	Existing Process	SIBR
WAGHG- BRQ032	WA WEIM resources shall use the CA GHG adders for their CA GHG bid	Existing Process	SIBR

Doc ID: GNFDMDEHU6BB-46-53 Page 14 of 19

		Template Version:	6.6
California ISO	Technology	Document Version:	1.0
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023

4.5 Business Process: Manage IFM/RTM

4.5.1 **Business Requirements**

ID#	Business Feature	Requirement Type	Potential Application(s) Impacted
WAGHG- BRQ033	The system shall continue to receive and broadcast existing schema Note: Changes to the payload: 1. New attribute "State" to GHGAllowanceIndex element to indicate CA, WA etc. 2. New record for GHGAllowanceIndex to include GHG index price for each State (CA, WA etc.).	Core	IFM/RTM

California ISO	Technology	Template Version:	6.6
		Document Version:	1.0
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023

4.6 Business Process: Manage CMRI

4.6.1 Business Requirements

ID#	Business Feature	Requirement Type	Potential Application(s) Impacted
WAGHG- 036	The system shall continue to receive existing schema Note: Changes to the payload: 1. New attribute "State" to GHGAllowanceIndex element to indicate CA, WA etc. 2. New record for GHGAllowanceIndex to include GHG index price for each State (CA, WA etc.).	Existing Process	CMRI

California ISO	Technology	Template Version:	6.6
		Document Version:	1.0
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023

4.7 Business Process: Manage Settlements

4.7.1 Business Requirements

ID#	Business Feature	Requirement Type	Potential Application(s) Impacted
WAGHG- 037	The system shall continue to receive existing schema Note: Changes to the payload: 1. New attribute "State" to GHGAllowanceIndex element to indicate CA, WA etc. 2. New record for GHGAllowanceIndex to include GHG index price for each State (CA, WA etc.).	Existing Process	Settlements

Doc ID: GNFDMDEHU6BB-46-53 Page 17 of 19

California ISO	Technology	Template Version:	6.6
		Document Version:	1.0
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023

4.8 Business Process: Manage OASIS

4.8.1 Business Requirements

ID#	Business Feature	Requirement Type	Potential Application(s) Impacted
WAGHG- BRQ050	System shall receive the average of the daily WA GHG Price Indices	Core	OASIS
	Impacted Report: Prices -> Index Prices -> Greenhouse Gas Allowance Index Prices report		
WAGHG- BRQ051	System shall add WA GHG index prices to existing GHG Index Price OASIS report	Core	OASIS
	Must differentiate between CA index prices and WA index prices		
	Impacted Report: Prices -> Index Prices -> Greenhouse Gas Allowance Index Prices report		

Doc ID: GNFDMDEHU6BB-46-53 Page 18 of 19

California ISO	Technology	Template Version:	6.6
		Document Version:	1.0
Washington WEIM Greenhouse Gas Enhancements Business Requirements Specification - Planning		Date Created:	1/30/2023

4.9 Business Process: Market/Business Simulation

This section shall provide a basis for the development of the Market/Business Simulation Scenarios. These requirements will provide guidance on the market participant impacts, inputs into the Scenarios, endpoints to the Scenarios and reasons for potential Scenarios. The guidance on market participant impacts shall be gathered from the requirements that impact rules, interfaces, applications/reports, new system processes, new/modified data models, and new user roles. The source and sink systems shall be determined through the development of the system context diagram and the web service requirements. The *Reason for the Potential Scenario* column will be to offer guidance regarding what potential scenarios, and their context, may be needed for this project. This section applies to all policy development projects, market enhancements, technology enhancements, operation enhancements, Energy Imbalance Market (EIM) implementations, and Reliability Coordination (RC) service implementations. If the project team has deemed that no structured testing is needed, an end-to-end test case must be specified.

In the Reason for Potential Scenario column, select one or more of the following reasons:

- **1. Rule Impacts**: Generalized changes in market rules, bidding rules, settlements rules, market design changes, or other business rules.
- 2. Interface changes: Changes that impact templates (e.g., the Resource Adequacy (RA) supply plan), user interface (UI), and application programming interface (API) (e.g., retrievals of new shadow settlement data).
- **3. New application/report**: Changes that cause addition/modification of market software or reports, especially when market data input is required by the market participant.
- **4. New system process**: Modification of data flow in systems, especially if the new process requires the market participant to demonstrate proficiency prior to production.
- **5. New/Modified model data**: Addition or substantial modification of model data as a market solution or export provided by the ISO.
- **6. New user role**: The addition or modification of access permissions for a user role applied to specific business units within an EIM entity or market participant organization (e.g., Load Serving Entity (LSE) as a Local Regulatory Authority (LRA) role). Scenarios are beneficial for market participants taking on a new function or process within their organization.

4.9.1 Business Requirements

No Market Simulation Required

Doc ID: GNFDMDEHU6BB-46-53 Page 19 of 19