Attn: Commission's Docket Office California Public Utilities Commission 505 Van Ness Avenue San Francisco, CA 94102

RE: Docket # I.00-11-001, Order Instituting Investigation Into Implementation of Assembly Bill 970 Regarding the Identification of Electric Transmission and Distribution Constraints, Actions to Resolve Those Constraints, and Related Matters Affecting the Reliability of Electric Supply

Dear Clerk:

Enclosed for filing please find an original and eight copies of the Comments of the California Independent System Operator on the March 14, 2003 Workshop and the Questions Raised by Judge Gottstein in Docket # I.00-11-001. Please date stamp one copy and return to California ISO in the self-addressed stamped envelope provided.

Thank you.

Sincerely,

Jeanne M. Solé Regulatory Counsel

Cc: Attached Service List

PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Order Instituting Investigation into)	
implementation of Assembly Bill 970 regarding	ng)	I.00-11-001
the identification of electric transmission and)	
distribution constraints, actions to resolve thos	se)	
constraints, and related matters affecting the)	
reliability of electric supply.)	
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COMMENTS OF THE CALIFORNIA INDEPENDENT SYSTEM OPERATOR ON THE MARCH 14, 2003 WORKSHOP AND THE QUESTIONS RAISED BY JUDGE GOTTSTEIN

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Attorneys for the

California Independent System Operator

Dated: March 25, 2003

PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

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COMMENTS OF THE CALIFORNIA INDEPENDENT SYSTEM OPERATOR ON THE MARCH 14, 2003 WORKSHOP AND THE QUESTIONS RAISED BY JUDGE GOTTSTEIN

In accordance with the Administrative Law Judge's ("ALJ") January 29, 2003 Ruling and Notice of Evidentiary Hearings on Tehachapi Transmission Project ("January 29 Ruling"), the California Independent System Operator ("CA ISO") respectfully submits its comments on the March 14, 2003 Workshop and the questions raised by Judge Gottstein in her ruling. Judge Gottstein's ruling provides: "[a]fter the workshop, the ISO, utilities and interested parties should file comments on their recommended approach to applying the generic economic methodology, consistent with the direction given above. . . . The recommendations should present procedural and scheduling options for the Commission, and include one option that would allow the Commission to hold evidentiary hearings on Phase 5 by early August 2003." The CA ISO recommends that the CPUC facilitate a policy discussion on the key elements and appropriate approaches to determining the economic value of transmission projects through an exchange of comments and through expert panel discussions rather than proceeding with detailed evidentiary hearings.

The CA ISO would very much welcomes guidance from the CPUC indicating how the CPUC will evaluate the economic benefits of transmission projects in the context of Certificate of Public Convenience and Necessity ("CPCN") applications. In this manner, the utilities and the CA ISO can consider the CPUC's requirements in the CA ISO led transmission planning process. Nonetheless, the CA ISO considers that it would be far more beneficial for the CPUC to facilitate a policy discussion on an economic methodology using rulemaking procedures than evidentiary hearings at this juncture.

A policy discussion would be more productive because the methodology developed by the CA ISO presents a number of new concepts and ideas that should be vetted and discussed before engaging in drawn out debates and litigation about the details of the assumptions and specific approaches to be used. For example, a Proposed Decision by Judge Gottstein in this matter has questioned the propriety of assessing the potential impacts of market power in assessing the economic benefits of transmission projects. While the outcome of this question is still unresolved, it is clear that if the CPUC will not consider the market power benefits of transmission projects in the context of CPCN proceedings, it makes no sense to engage in prolonged evidentiary hearings about how the CPUC would prefer utilities to model these types of impacts.

In addition, an evidentiary hearing designed to discuss the methodology in the context of its rigorous application to a specific transmission project (e.g. Path 26) will likely result in too much attention being paid to the modeling assumptions unique to that project rather than the merits of the different modeling components (e.g. market power, new generation investment decisions, scenario analysis etc.) that comprise the general methodology. Thus, it would be a far better use of limited resources for the CPUC to provide broad policy guidance in the first instance on the elements that it is interested in considering to assess the economic benefits of transmission projects, and the general types of approaches that it finds to be acceptable before engaging in detailed evidentiary hearings about the details of application of the methodology to a particular transmission project.

The CA ISO has put forward its ideas on the components of a sound economic assessment and an approach for obtaining results for each of the components. Further, the CA ISO presented at the March 14 workshop illustrative cases using Path 26 as an example for how the methodology would be applied. While the CA ISO considers that to undertake a definitive study of Path 26, additional cases should be considered and a more detailed model should be used, the information presented so far provides an ample basis for the policy discussion that should follow.

Thus, the CA ISO suggests that rather than undertaking evidentiary hearings in August, the CPUC should facilitate a policy level discussion. Parties could be given a further opportunity to file detailed comments on the CA ISO's economic methodology, and/or to

propose a methodology of their own, and an opportunity should be provided for responsive comments. The Commission could then schedule panel discussions of experts. On this basis, the Commission could provide general guidance on its requirements for a methodology to assess the economic benefits of transmission projects, and evidentiary hearings about the propriety of particular input assumptions and the application of the approaches favored by the Commission to particular cases would be undertaken in the context of individual CPCN applications. The schedule could be as follows:

May 30, Parties filed comments or alternative methodologies

June 27, Reply comments

July – Panel Discussions are scheduled

August – Draft Decision issued

The CA ISO notes moreover that this proceeding has been categorized as a rate-setting proceeding because the Commission determined in December of 2000 that the proceeding would involve more issues of specific rate setting than policy determinations. See D00-12-060 at 3-4. However, the issuance of Commission guidance on the appropriate elements and approaches for assessments of the economic benefits of transmission projects is a policy/rulemaking exercise. Accordingly, rulemaking requirements, including rulemaking ex parte rules are more appropriate to this endeavor. Thus, it would be most appropriate for the CPUC to open a new rulemaking to address this matter. Opening a rulemaking to address generically an economic methodology for assessing transmission projects need not delay the schedule substantially. If an order is issued promptly, the schedule set forth above could be maintained generally, or at worst slip one month, providing for panel discussions in August (the time frame indicated by ALJ Gottstein for evidentiary hearings on the economic methodology).

Finally, the CA ISO notes that, as it represented during the prehearing conference, it is unable to complete a full and comprehensive assessment of Path 26 or any other transmission project in time for hearings in August, given limited resources and the many demands on key Department of Market Analysis staff. The CA ISO notes that at the workshop, there appeared to be consensus that if a project is to be assessed further, the best candidate would be Path 26.

The CA ISO would like to take the opportunity to make a few further clarifications about its economic methodology consistent with the discussion during the March 14 workshop:

- The report on the economic methodology is a public document that sets forth an approach that the CA ISO supports for a comprehensive determination of the economic benefits of transmission facility additions. The CA ISO welcomes use of the methodology by other parties and does not have any intent to limit such use to the CA ISO. To the contrary, the CA ISO expects that, as in the case of reliability driven project, project sponsors will in the first instance evaluate the economic benefits of transmission projects, and present beneficial projects to the CA ISO in its transmission planning process, and, for projects requiring CPCNs to the CPUC. Moreover, the CA ISO expects that, in the future, project sponsors presenting economically driven projects for consideration by the CA ISO will use assessments that are consistent with the CA ISO's economic methodology to derive the economic benefits of such projects.
- 2) The CA ISO does not purport to dictate to any other party what underlying modeling software they should use to apply the methodology. Rather, the CA ISO is engaged in its own internal process to obtain a modeling software that it will use for purposes of undertaking its own assessments. The propriety of a particular modeling software to evaluate a particular project is a matter that will have to be addressed on a case-by-case basis depending on the particular characteristics of the project undergoing analysis, the characteristics of the model in question, and the types of economic benefits that a particular transmission project is intended to produce.
- The CA ISO does not believe that utilities should delay proposing to the CA ISO (or to the CPUC) beneficial economic projects while further proceedings are underway regarding a generic methodology. The CA ISO is interested in working with utilities, and California state agencies to facilitate the expeditious implementation of transmission upgrades that are needed to maintain reliability or that could offer substantial economic benefits to California consumers.

In sum, the CA ISO would welcome guidance by the CPUC on the elements it considers important in an economic assessment to support a CPCN, and the approaches it deems acceptable to assess these elements. The CA ISO considers that this guidance is primarily a policy matter that is best resolved through rulemaking procedures rather than through evidentiary

hearings.	Such procedures	could be scheduled	l over the summe	r in accordance	with the s	schedule
proposed	herein.					

Respectfully Submitted:

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PROOF OF SERVICE

I hereby certify that on March 25, 2003, I served by electronic and U.S. mail, the Comments of the California Independent System Operator on the March 14, 2003 Workshop and the Questions Raised by Judge Gottstein in Docket # I.00-11-001.

DATED at Folsom, California on March 25, 2003.

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