

Bid Cost Recovery Enhancements Straw Proposal

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ISO Policy Initiative Stakeholder Process





Background

- FERC 2006 order on the nodal market design directed the CAISO to implement specific enhancements related to bid cost recovery within three years of implementation.
 - Two-tiered real-time BCR uplift cost allocation
 - Accounting of start-up costs in BCR calculation for resources operating across trade dates
- FERC granted the ISO extension of time in 2012 and 2014.
- Initiative started with an Issue Paper posted in November 2015.



Scope of Initiative

- Two-tier real-time BCR uplift cost allocation
 - FERC directed via 2006 Order
 - Potential methodology and consideration of maintaining status quo
- Accounting of start-up costs in BCR payment calculation for resources operating across two trade dates.
 - FERC directed via 2006 Order
 - Potential methodology and consideration of maintaining status quo
- Modify IFM BCR uplift cost allocation methodology
 - Identified via stakeholder comments on Issue Paper



Real-time BCR uplift cost allocation

- Currently the ISO allocates real-time uplift costs in one tier to measured demand.
 - IFM and RUC both have a two-tiered approach where the first tier allocates to those entities driving BCR costs.
 - Challenging to accurately identify the cause of real-time BCR uplift costs.
- Approximately \$50 million per year in real-time BCR uplift costs.
 - May be reduced post FRP implementation
 - Potential benefits of a two-tiered approach difficult to assess as they would be based on changed behavior.



Real-time BCR uplift costs



RT_AS_COST ■ RT_ENERGY ■ RT_MLC ■ RT_SUC ■ RT_TRANSITION_COST ■ RT_PUMP_COST

- Commitment costs comprise majority of real-time BCR
 - Identify reasons for unit commitment and allocate accordingly
- Continuing to analyze additional data



Real-time BCR uplift costs

- Real-time unit commitments occur due to differences between two consecutive RT unit commitment runs (RTUC) that was not reflected in the day-ahead markets.
 - Similar to FRP uncertainty movement
- Causes of real-time unit commitments
 - Changes in load forecast between two RTUC market runs that was not reflected in the day-ahead market.
 - Changes in VER forecasts between two RTUC market runs that was not reflected in the day-ahead market.
 - Outages of resources with a day-ahead schedule that was not reflected in the previous RTUC market run.
 - Changes in net import positions between the two hour-ahead scheduling processes that was not reflected in the day-ahead market.
- Analysis showed uninstructed deviations and net negative demand deviations do not have a significant correlation with real-time BCR.



Two-tier real-time BCR uplift cost allocation



*Any remaining BCR costs will be allocated under tier 2, using current RT allocation methodology



Two-tier real-time BCR uplift cost allocation – allocation MWhs

- Load
 - Daily summation of increases in load forecast between two consecutive RTUC market runs that was not reflected in the dayahead.
- Supply
 - Daily summation of decreases in VER forecasts between two consecutive RTUC market runs that was not reflected in the dayahead.
 - Total daily generation outages not reflected in day-ahead that are below the resource's previous RTUC schedule.
- Interties
 - Daily summation of decreases in net import position between two HASP market runs that was not reflected in the day-ahead market.



Two-tier real-time BCR uplift cost allocation – rate

- Determine the \$/MWh rate to apply to each allocation MWh as the minimum of:
 - Daily RT BCR uplift cost (\$) / ∑ load, supply, and intertie allocation quantity (MWh)
 - Daily RT BCR uplift cost (\$) / ∑ hourly minimum load from resources committed through RTUC and eligible for BCR (MWh).
- Total cost to be allocated under each category is the product of
 - 1) allocation quantity from previous slide, and
 - 2) rate



Two-tier real-time BCR uplift cost allocation – cost allocation

- Daily allocation of category costs
- Load: SC pro rata share of net negative demand deviations, not netted across intervals.
- Supply: SC pro rata share of 1) decreases in VER forecasts between two RTUC market runs, and 2) generation outages below previous RTUC schedule not reflected in day-ahead.
- Interties: Gross operation adjustment



Real-time BCR uplift costs allocation – status quo

- Cost causation:
 - Challenging to directly identify cause for each commitment.
 - FRP could be considered a "pseudo" tier 1 allocation.
- Rational:
 - Implementation costs may exceed potential benefits, but difficult to assess as benefits, in part, will depend on changed behavior.
 - Magnitude of RT BCR uplift costs could be reduced with FRP implementation, which may further dilute potential benefits.
 - Load may continue to pay majority of costs under two-tiered approach, further dilute potential benefits
 - Supply bids may increase to reflect risk of uplift cost, increasing cost to load.
- Therefore, the ISO is considering maintaining status quo.



Accounting of start-up costs in BCR calculation

- FERC directive via 2006 Order
- BCR payments for resources accounts for costs and revenues incurred on a given trade date by market.
- Start-up costs are included in BCR calculation on the trade date for which the resource started.
 - When a resource operates across trade days, surplus revenues on the second day are not used to offset start-up costs incurred on the first trade day.
 - Increased BCR uplift costs



Accounting of start-up costs in BCR calculation

		Trade Day								
Row #			1				2			
1	Trade hour		23		24		1		Ĩ	
2	Revenue	\$	4,000	\$	3,500	\$	3,000	\$	2,500	
3	Daily Revenue	\$	7,500			\$	5,500			
4	Total Revenue	\$	13,000							
Current cost consideration and BCR calculation										
5	Minload cost	\$	2,000	\$	2,000	\$	2,000	\$	2,000	
6	Start-up cost	\$	6,000							
7	Daily Cost	\$	10,000			\$	4,000			
8	Daily BCR	\$	2,500			\$	-			
Potential cost consideration and BCR calculation										
9	Minload cost	\$	2,000	\$	2,000	\$	2,000	\$	2,000	
10	Start-up cost	\$	1,500	\$	1,500	\$	1,500	\$	1,500	
11	Daily Cost	\$	7,000			\$	7,000			
12	Daily BCR	\$	-			\$	1,500			
Commitment period based BCR calculation										
13	Minload cost	\$	2,000	\$	2,000	\$	2,000	\$	2,000	
14	Start-up cost	\$	6,000							
15	Total Cost	\$	14,000							
16	Total Revenue	\$	13,000							
17	BCR	\$	1,000							

- Current method: \$6,000 start-up cost included in Trade Day 1
- Potential solution: \$6,000 start-up cost converted to hourly cost, based on hours in commitment period (4 hours). Continue with daily BCR calculation.
- Commitment period based BCR calculation is not implementable given daily settlement systems.

Accounting of start-up costs – status quo

- Only 4% of total IFM and RT BCR payments between May 2014 and April 2016 where made to resources operating across trade dates.
 - Historically been why ISO and stakeholders alike have ranked this a lower priority item.



IFM BCR uplift allocation modification

- SCE comments on the Issue Paper identified a misalignment of incentives with current IFM BCR allocation methodology and other policies.
 - ISO continues to strive for policies which incentivize economic participation in the markets.
- IFM BCR allocation based on SC's cleared demand minus self scheduled generation and imports, plus/minus inter-SC trades of load obligation.
 - SC with 5,000MWh load and economically bids 5,000MWh generation will be allocated IFM BCR costs
 - SC with 5,000MWh load and 5,000MWh self scheduled generation will not be allocated IFM BCR costs



IFM BCR uplift allocation modification

- ISO proposing to modify tier 1 allocation for IFM BCR uplift costs be removing the adjustment for self scheduled generation and imports.
- Self schedules may actually contribute to BCR costs.



 Current adjustment for self schedules provides a disincentive for economic bidding.





- Please submit written comments by June 28th to initiativecomments@caiso.com
- Revised Straw Proposal to be posted late July.

