Comments of the MSC on the California ISO's MD02 proposals

James Bushnell
University of California Energy Institute
www.ucei.org

MSC Recommendations on Market Power Mitigation

- \$250/MWh damage control bid cap (DCBC)
 - Adjustable for gas prices
- Automated Mitigation Procedures (AMP) for the mitigation of local market power
- 12 month Competitiveness Index
 - Limits aggregate severity of market power
- Load Serving Entities (LSEs) responsible for sufficient available capacity (ACAP) to satisfy load obligations
 - Strongly recommend ISO handle reliability, and LSEs handle capacity adequacy or face consequences
 - ISOs role initially to be informational
 - Unresolved issue of appropriate penalties for ACAP shortfall

University of California Energy Institute

Damage Control Bid Cap

- Setting price caps creates a trade-off between lower costs and potential supply shortfalls
- A price-cap that is set too low will place significant pressure on ISO's imbalance market
 - Suppliers have little to lose from staying out of market
 - ISO must then choose between out-of-market(OOM) purchases (above cap levels) or curtailment of load
 - OOM purchases seriously dilute impact of the cap
- 'Net-short' position (amount of purchases linked to spot prices) will be smaller than during 1998-2000
 - Implies lower \$ impact of higher spot prices

Damage Control Bid Cap

- A cap significantly lower than \$250/MWh will place serious pressure on ISO imbalance market
 - Gas index may not keep up with short-term gas price increases
 - Increases importance of unreliable gas price index
 - Not all supply linked to gas prices (diesel, hydro)
 - Recovery of fixed costs could be difficult for many high costs plants at a low price cap
- These pressures were manageable for the ISO during 98 & 99 when cap was \$250/MWh
 - Supply situation going forward likely to be at least as favorable as during 98 & 99 because of new capacity and forward contracts

Automated Mitigation Procedures

- Transmission constraints give some suppliers significant 'local market power'
- Adding more transmission prices (LMP) does not solve this problem
 - Does not fix fundamental lack of competition.
- Building our way out of local market power is costly and contentious
- Additional price restraints on these suppliers is therefore essential
 - Comparable with practices in eastern ISOs
 - Price-responsive hourly demand likely the cheapest way to limit local (and all) market power

Competitiveness Index

- Problem: setting the 'right' DCBC and AMP levels depends upon knowing how many hours they will be constraining prices
- Solution: also base mitigation upon longer horizon measures of market performance
 - e.g. 12 month rolling average competitiveness index
- We strongly support this concept
- Such an index should
 - Be transparent
 - Minimize the chance of a 'false positive'
 - Use a \$/MWh rather than % mark-up threshold

Available Capacity Requirements

- We strongly support the principle that LSEs should be responsible for ensuring adequate supply is available to serve their loads
 - An ACAP measure that 'credits' a wide variety of supply and demand resources will be a valuable tool
- What penalties should be imposed for failure to acquire adequate supply?
 - Monthly and/or daily financial penalties?
 - Real-time curtailment or 'emergency' prices should be applied to those responsible for the shortage
 - » Otherwise responsible parties would be unfairly punished