## UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

| San Diego Gas & Electric Company                                                    | ) Docket Nos. EL00-95-000      |
|-------------------------------------------------------------------------------------|--------------------------------|
| v.<br>Sellers of Energy and Ancillary Services                                      | )                              |
|                                                                                     | )                              |
| Investigation of Practices of the California<br>Independent System Operator and the | ) Docket Nos. EL00-98-000<br>) |
| California Power Exchange                                                           | )                              |

#### COMMENTS OF THE CALIFORNIA INDEPENDENT SYSTEM OPERATOR CORPORATION IN SUPPORT OF JOINT OFFER OF SETTLEMENT TO AMEND 2006 IDACORP SETTLEMENT

Pursuant to Rule 602(f) of the Rules of Practice and Procedure of the Federal

Energy Regulatory Commission ("Commission"), 18 C.F.R. § 385.602(f) (2016), the

California Independent System Operator Corporation ("ISO") hereby submits its

comments on the Joint Offer of Settlement To Amend the 2006 Idacorp - California

parties Settlement Agreement ("Settlement Amendment") between Idacorp and the

California Parties<sup>1</sup> (collectively, the "Settling Parties"), in the above-captioned

proceedings on December 6, 2016.

<sup>&</sup>lt;sup>1</sup> For purposes of the Settlement Amendment, "California Parties" means collectively, Pacific Gas and Electric Company, San Diego Gas & Electric Company, Southern California Edison Company, the Public Utilities Commission of the State of California ("CPUC"), the California Electricity Oversight Board, the People of the State of California *ex rel*. Kamala D. Harris, Attorney General, and the California Department of Water Resources acting solely under the authority and powers created by Assembly Bill 1 of the First Extraordinary Session of 2001-2002, codified in Sections 80000 through 80270 of the California Water Code ("CERS").

## I. COMMENTS

# A. The ISO Supports the Settlement Amendment

The ISO has always supported the general principle that settlement is the preferred means for resolving complex disputes, even if the settlement involves only a selected subset of the litigants. In addition, this Commission has consistently encouraged parties to resolve disputes whenever possible through settlement.<sup>2</sup> Against this backdrop, the ISO continues to support the general principle of settlement as embodied in the Settlement Amendment. The approval of the proposed Settlement Amendment will allow significant amounts of cash to flow sooner than would otherwise be the case and in that respect will clearly benefit Market Participants.

The ISO also notes and supports the inclusion in the Settling Amendment of a duty to cooperate on the part of the Settling Parties.<sup>3</sup> It will be absolutely essential that the cooperation of the Settling Parties be maintained from the ISO's perspective, so that the proper financial adjustments can be made so as to properly implement the Settlement Amendment.

## B. The Commission Should State that the ISO's Directors, Officers, Employees and Consultants Will Be Held Harmless With Respect to the Settlement and Accounting Activities that the ISO Will Have to Perform in Order to Implement the Settlement Amendment.

As with previous settlements filed and approved in these proceedings, the circumstances of the Settlement Amendment make it necessary to hold harmless the market operators (*i.e.*, the ISO and the PX) that are ultimately tasked with

<sup>&</sup>lt;sup>2</sup> Cities of Anaheim, Azusa, Banning, Colton, and Riverside, California v. California Independent System Operator Corporation, 96 FERC ¶ 61,024, at 61,065 (2001).

<sup>&</sup>lt;sup>3</sup> See, in particular, Section 5.3 of the First Amendment to the Settlement and Release of Claims Agreement (Attachment B to Settlement Amendment).

implementing the Settlement Amendment,<sup>4</sup> along with their directors, officers, employees and consultants. Therefore, in any order approving this Settlement Amendment, the Commission should state that the ISO, along with its directors, officers, employees and consultants, will be held harmless with respect to the settlement and accounting activities that it will have to perform in order to implement the Settlement Amendment, and that neither the ISO, nor its directors, officers, employees or consultants, will be responsible for recovering any funds disbursed pursuant to the Settlement Amendment, which are subsequently required to be repaid. The Commission has already approved hold harmless language for the ISO and the PX in the context of the California Parties' settlements with a number of entities. The factors that justified holding the ISO and PX harmless with respect to the implementation of these other settlements apply equally to the instant Settlement Amendment.

First, as with previous settlement agreements in these proceedings, the flow of funds pursuant to the Settlement Amendment will also require unprecedented accounting adjustments on the part of the ISO. These accounting adjustments will not be made under the terms of the ISO Tariff, but rather pursuant to the Settlement Amendment, the terms of which have been determined by a subset of parties to these proceedings. As the Commission is well aware, the ISO Markets ordinarily are not bilateral in nature. However, this settlement requires the ISO to adopt that fiction as between the Settling Parties. A Market Participant might file a complaint or bring suit

<sup>&</sup>lt;sup>4</sup> The ISO has requested hold harmless treatment in comments on previous settlements filed in this proceeding. The Commission has, to date, provided the ISO with hold harmless treatment with respect to the settlements on which it has ruled.

against the ISO, and/or its directors, officers, employees and consultants, claiming that the ISO did not make appropriate accounting adjustments, and as a result did not reflect the appropriate amount of refunds or receivables owing to that Market Participant.

Moreover, because the Settlement Amendment has been filed prior to the final orders in the Refund Proceeding, it is not certain that the Settling Parties' estimates of payables and receivables are accurate, and due to the complexity of the settlement, there may be additional, unforeseen impacts to ISO Market Participants.<sup>5</sup> It is possible that such impacts would cause Market Participants to bring actions against the ISO (or its directors, officers, employees and consultants), as a result of the implementation of the Settlement Amendment.

A hold harmless provision would also be appropriate because the ISO is a nonprofit public benefit corporation, and it would not be reasonable to subject its officers, employees, and consultants to suits claiming individual liability for engaging in the accounting necessary to implement the Settlement Amendment. These individuals should not be subjected to litigation, along with its attendant costs and expenditure of time, for merely implementing a settlement authorized by the Commission.

Finally, there is nothing in the Settlement Amendment that counsels against, or is inconsistent with, granting the ISO and the individuals associated with it the

<sup>&</sup>lt;sup>5</sup> For instance, the Settlement Amendment provides that the PX will continue to retain, as an estimate of Idacorp's interest shortfall, the \$1.5 million in principal as provided under the original 2006 Idacorp Settlement, plus interest at the FERC interest rate, which the parties to the Settlement Amendment assume "has continued to accrue . . . since the date (June 6, 2006) that they were designated to be held back to cover Idacorp's [refund and interest] obligations." Settlement Amendment, Joint Explanatory Statement at 8. Because the original 2006 Idacorp Settlement did not explicitly provde for interest, the Settlement Agreement is essentially doing so, back to 2006, at the FERC interest rate. The accounting implications of this assumption with respect to how the PX has maintained its books and accounts are not entirely clear to the ISO, and illustrate why hold harmless protection is of key importance to the market operators here.

protection requested here. Indeed, the Settlement Amendment provides for numerous mutual releases and waivers, which will effectively "hold harmless" the Settling Parties from existing and potential claims. Moreover, the Settling Parties state that they do not oppose the Commission adopting hold harmless provisions for the ISO and PX.<sup>6</sup>

For these reasons, the Commission, in any order approving the Settlement Amendment, should state that the ISO, along with its directors, officers, employees, and consultants, will be held harmless with respect to the settlement and accounting activities that the ISO will have to perform in order to implement the Settlement Amendment, and that neither the ISO, nor its directors, officers, employees, or consultants will be responsible for recovering any funds disbursed pursuant to the Settlement Amendment, which are subsequently required to be repaid.

6

See Joint Explanatory Statement at 10 (Attachment A to Settlement Amendment).

#### II. CONCLUSION

Wherefore, for the reasons stated above the ISO respectfully states that it supports the Settlement Amendment. The ISO also respectfully requests that the Commission state, in any order approving the Settlement Amendment, that the ISO, along with its directors, officers, employees, and consultants, will be held harmless with respect to the settlement and accounting activities that it will have to perform in order to implement the Settlement Amendment, and that neither the ISO, nor its directors, officers, employees, or consultants will be responsible for recovering any funds disbursed pursuant to the Settlement Amendment, which are subsequently required to be repaid.

Respectfully Submitted,

#### /s/ Michael Kunselman

Roger E. Collanton General Counsel Burton Gross Assistant General Counsel Daniel J. Shonkwiler Lead Counsel California Independent System Operator Corporation 250 Outcropping Way Folsom, CA 95630 Tel: (916) 351-4400 Fax: (916) 608-7222 E-mail: dshonkwiler@caiso.com

Michael Kunselman Alston & Bird LLP The Atlantic Building 950 F Street, NW Washington, DC 20004 Tel: (202) 239-3300 Fax: (202) 654-4875 E-mail: michael.kunselman@alston.com

Dated: December 23, 2016

# **CERTIFICATE OF SERVICE**

I hereby certify that I have this day served a copy of this document upon the email listserv established by the Commission for this proceeding.

Dated this 23rd day of December, 2016 in Washington, DC.

/s/ Michael Kunselman

Michael Kunselman (202) 239-3395