

Integration of Transmission Planning and Generator Interconnection (TPP-GIP Integration)

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Background

- Today TPP & GIP operate in parallel, independently identifying and approving potentially costly, ratepayerfunded transmission additions & upgrades
 - 2010 TPP revision provided some limited capability for TPP review and modification of GIP-driven projects
- 2. Current GIP rules require ratepayers to reimburse interconnection customers 100% for costs of network upgrades needed for reliability and RA deliverability
 - Other ISOs & RTOs have provisions for interconnection customers to pay for interconnection-related upgrades
 - In 2006 CAISO proposed "economic test" to limit ratepayer responsibility for high-cost upgrades; FERC rejected proposal "without prejudice"



Objectives

- 1. Develop ratepayer-funded transmission for the ISO grid in a comprehensive planning process
- 2. Rely primarily on the TPP for developing ratepayer-funded transmission, including policy-driven needs to meet 33% RPS
- 3. Provide incentives for developers to locate projects to make the most efficient use of transmission
- 4. Limit ratepayer exposure to costs of underutilized transmission upgrades
- 5. Provide greater certainty that transmission approved by ISO will be permitted by siting authority (CPUC)
- 6. Greater transparency regarding network upgrade decisions
- 7. Resolve four open GIP issues related to initiative scope



Central design concepts

- Identify public-policy objectives for planning in the TPP (i.e., 33% renewable energy by 2020)
- 2. TPP determines needed policy-driven transmission to deliver energy from alternative renewable portfolios
- 3. TPP-approved transmission that meets interconnection needs will relieve ICs of GIP upgrade costs
- 4. ICs will pay for incremental upgrades beyond the TPP
 - ICs receive CRRs for transmission capacity they pay for
- 5. ISO applies an equitable process to allocate ratepayerfunded transmission in over-subscribed areas
- 6. IC is eligible to recover costs for excess capacity paid for and used by later-queued projects



Proposed Time Line for the Integrated TPP-GIP



GREEN boxes indicate the complete GIP cycle for Cluster N, from interconnection request to GIA negotiation



Main Features of ISO's Revised Straw Proposal

- Process retains today's 2-phase GIP study process
 - Study assumptions need to reflect uncertainty around ICfunded transmission
- TPP cycle proceeds in parallel, producing final comprehensive plan prior to start of GIP Phase 2
 - ICs decide whether to enter Phase 2 based on approved comprehensive plan and Phase 1 study results
- Phase 2 identifies incremental network upgrades and estimates costs for Phase 2 participants
 - Costs estimates are "soft" caps maintained unless ultimate costs of network upgrades exceed caps by more than 25%
- Implication of new process: No longer have GIP-driven ratepayer-funded upgrades
 - Interconnection upgrades are either obviated by TPP transmission or funded by ICs



Allocating TPP Approved Capacity for "over-subscribed" grid areas

- The ISO must determine methodology to :
 - Allocate ratepayer funded TPP transmission in over-subscribed grid study areas
 - Allocate costs of additional upgrades required to provide deliverability among projects in an over-subscribed area
- Five options to allocate TPP-approved transmission
 - Option 3A: First Come First Serve (completed project milestones)
 - Option 3B: Pro Rata (project utilization of grid facilities)
 - Option 3C: Auction
 - Option 3F: LSE chooses
 - Option 3H: Ranking of projects (combination of 3A, 3B, and 3F)
 - Ranking criteria to be established



Potential Ranking Criteria for Option 3H

- A permit from the CEC or other licensing authority
- A PPA or RFO short listed
- Site control
- Effectiveness factor or flow impact on TPPapproved facilities
- Commercial Operation
 Date (COD)

- Equipment purchased
- Potential energy output
- Potential capacity value
- Gen-tie access and progress on interconnection facilities
- Number of previously approved modification requests for the project

IC-funded Network Upgrades: The "First Comer-Late Mover" Problem

- If IC-funded upgrades create excess capacity (lumpy upgrades), how should later projects that benefit from the excess compensate those who paid?
 - Option 3E: Initial ICs pay for the full incremental network upgrade costs and later ICs that utilize the transmission capacity paid for by the earlier ICs will reimburse the earlier ICs for a pro rata share of the network upgrade costs.
 - Option 3G: Initial ICs are required to pay only their pro rata shares of the incremental network upgrade costs and ratepayers up-front fund the excess capacity not needed by these ICs. Later-queued projects will be required to reimburse ratepayers.



Transition to new framework is based on planned timeline for Board and FERC approvals.

Assuming:

- Board approval December 2011
- FERC filing January 2012
- FERC approval March 2012
- Clusters 1-2 and 3-4 would not be affected by new framework
- Cluster 5 would open and proceed completely under new framework

