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10 CALIFORNIA INDEPENDENT SYSTEM OPERATOR CORPORATION

11 AMERICAN ARBITRATION ASSOCIATION

12 DALLAS OFFICE

13 RELIANT ENERGY POWER
14 GENERATION, INC. a Delaware
15 Corporation; RELIANT ENERGY
16 ETIWANDA, LLC, a Delaware Limited
17 Liability Company; RELIANT ENERGY
18 MANDALAY, LLC, a Delaware Limited
19 Liability Company; and RELIANT
20 ENERGY SERVICES, INC., a Delaware
21 Corporation,

22 Claimant,

23 v.

24 CALIFORNIA INDEPENDENT SYSTEM
25 OPERATOR CORPORATION, a
26 California Nonprofit Public Benefit
27 Corporation, and DOES 1-500,
28

Respondent.

CASE NO. 71 198 00295 99

**RESPONSE OF CALIFORNIA INDEPENDENT
SYSTEM OPERATOR CORPORATION TO
CLAIMANT'S CLAIM FOR DAMAGES,
DECLARATORY AND INJUNCTIVE RELIEF**

1 **GENERAL DENIAL**

2 1. The California Independent System Operator Corporation (the “ISO”), the
3 respondent, generally denies the material allegations supporting the Claim for Damages, Declaratory
4 and Injunctive Relief of Reliant Energy Power Generation, Inc. *et al.*, (collectively “Reliant”), the
5 claimant. Additionally, the ISO submits the following general response.

6 **INTRODUCTION**

7 2. The ISO is responsible for the operation, maintenance, and reliability of the major
8 portion of the transmission grid in California. In order to ensure the reliability of the grid, the ISO
9 purchases certain electric capacity, known as Ancillary Services capacity, from the owners of
10 generating units, including Reliant, for the benefit of other market participants who purchase that
11 capacity through the ISO’s market. While the ISO purchases most Ancillary Services capacity
12 through an auction market, pursuant to the terms of the ISO’s tariff, as filed with the Federal
13 Energy Regulatory Commission (“FERC”), it may also call upon certain generating units that have
14 been designated as Reliability Must Run units to provide Ancillary Services capacity. Owners of
15 such generating units, including Reliant, file rate schedules or agreements with FERC, setting forth
16 the rates and other terms for their sales of Ancillary Service capacity to the ISO outside of the
17 ISO’s auction market. In both cases, the costs the ISO incurs to purchase Ancillary Services
18 capacity are paid by other market participants and ultimately by the electric consumers they serve.

19 3. This dispute concerns Reliant’s claim that, when its generating units are called
20 upon to supply Ancillary Service capacity pursuant to one of Reliant’s applicable Reliability Must
21 Run rate schedules, Reliant is entitled to receive both (a) the market price determined in the ISO’s
22 Ancillary Service auction; and (b) the price specified in Reliant’s Reliability Must Run rate schedule,
23 which includes a component to compensate Reliant for its fixed costs.

24 4. As explained below, Reliant’s claims are unfounded. Reliant is not entitled to be
25 paid twice when it supplies the ISO with Ancillary Services capacity pursuant to one of its
26 Reliability Must Run rate schedules, once through the payments specified in the rate schedule and
27 again at the price the ISO pays to suppliers of capacity selected in its auction market. Reliant’s
28 Reliability Must Run rate schedules do not entitle it to the combination of payments that it seeks

1 and the ISO's tariff specifically rules out any requirement that the ISO pay twice for Ancillary
2 Service capacity obtained under a Reliability Must Run rate schedule or agreement. Reliant's claim
3 that the ISO must pay the market clearing price for any Ancillary Service capacity that Reliant has
4 bid into the auction if it subsequently calls upon a Reliant generating unit to provide the capacity
5 under a Reliability Must Run rate schedule is likewise contrary to the terms of those rate schedules
6 and of the ISO's tariff. The ISO's tariff recognizes that the ISO may have to procure additional
7 Ancillary Service capacity after its auction market closes and Reliant's Reliability Must Run rate
8 schedules obligate it to supply that capacity, upon the ISO's demand, at predetermined prices.
9 Reliant cannot establish a right to different or additional payments.

10 **BACKGROUND**

11 5. The ISO is a California non-profit public benefit corporation. The ISO is an
12 electricity transmission provider and was created as part of California's recent restructuring of
13 California's electricity industry.

14 6. As part of the California restructuring, the ISO has assumed operational control of
15 the transmission systems of Pacific Gas and Electric Company ("PG&E"), San Diego Gas &
16 Electric Company ("SDG&E"), and Southern California Edison ("Edison") – the State's investor-
17 owned utilities. These facilities constitute the "ISO Controlled Grid." Under section 201 of the
18 Federal Power Act, 16 U.S.C. § 824, the ISO's provision of transmission services is subject to the
19 jurisdiction of, and regulated by, FERC. The ISO Tariff, which includes the ISO Protocols and
20 which the ISO has filed with FERC pursuant to section 205 of the Federal Power Act, 16 U.S.C.
21 § 824d, provides the rates, terms and conditions of the ISO's services.

22 7. Claimants Reliant Energy Etiwanda LLC and Reliant Energy Mandalay LLC (the
23 "Reliant Energy entities") own and operate generating facilities originally owned and operated by
24 Edison.¹ These facilities were acquired from Edison in April 1998 also as a result of the California
25 restructuring. The Federal Power Act subjects the sale of energy from these facilities at wholesale

26 ¹ The facilities were originally acquired by Houston Energy Power Generation, Inc. and transferred to two
27 newly created Houston subsidiaries, Mountain Vista Power Generation LLC and Ocean Vista Power
28 Generation Vista. Subsequently, Houston was renamed Reliant Energy Power Generation, Inc. as parent of
the renamed owners, Reliant Energy Etiwanda, LLC and Reliant Energy Mandalay, LLC, respectively.

1 to the jurisdiction and regulation of FERC.

2 8. In order to ensure the reliability of the ISO Controlled Grid, the ISO must at all
3 times have generating capacity available that it can hold in reserve and call upon on short notice for
4 the production of energy to address energy imbalances. This capacity is known as Ancillary
5 Services capacity.

6 9. Under the ISO Tariff, transmission transactions are arranged by “Scheduling
7 Coordinators,” who have signed Scheduling Coordinator Agreements with the ISO on behalf of
8 generators and others that wish to use the ISO Controlled Grid. In order to schedule transmission
9 on the ISO Controlled Grid, Scheduling Coordinators must supply or pay the ISO to supply an
10 amount of Ancillary Services capacity proportional to the magnitude of the demand served by their
11 transactions.

12 10. The ISO seeks to procure Ancillary Services capacity on behalf of Scheduling
13 Coordinators through a competitive auction in the market. Through the ISO’s settlement process,
14 the ISO pays the Scheduling Coordinators for the generators that provide the capacity and
15 correspondingly bills the costs pro rata to the Scheduling Coordinators that have scheduled
16 transmission service and have not provided their own Ancillary Services capacity.

17 11. In addition, because adequate Ancillary Services capacity may not always be
18 available through the competitive market, or because additional Ancillary Services capacity needs to
19 become known after close of the competitive market, the ISO Tariff authorizes the ISO to call upon
20 certain generating units in the state that have been designated, for reasons independent of the need
21 for Ancillary Services capacity, as Reliability Must-Run Units (“RMR units”).

22 12. An RMR unit is one that the ISO has determined must be operating during certain
23 time periods to maintain local reliability on the ISO Controlled Grid, independently of the ongoing
24 need for Ancillary services capacity. The ISO may call upon these RMR units to provide energy to
25 accommodate local reliability needs through use of a dispatch notice. The RMR unit owners
26 invoice the ISO for the RMR services according to the applicable RMR rates on file with FERC.
27 The ISO then recovers these costs from the utility in whose services area the RMR unit is located.
28

1 13. The units owned by the Reliant Energy entities have been designated RMR units
2 since before they were acquired by the Reliant Energy entities. The rates, terms and conditions of
3 the Reliant Energy entities' provision of energy to support the reliability of the ISO Controlled Grid
4 is governed by rate schedules (the "RMR Rate Schedules") filed with FERC pursuant to
5 section 205 of the Federal Power Act, 16 U.S.C. § 824d. Although these rate schedules are
6 denominated "Reliability Must Run Agreements," they are not contracts because the ISO has never
7 signed or otherwise agreed to the stated terms and conditions. They are simply rate schedules,
8 which were originally filed with FERC in unexecuted form by Edison, and later assumed by the
9 Reliant Energy entities. Under FERC's rules, the RMR Rate Schedules were, during the period
10 relevant to this dispute, in effect on an interim basis, subject to further order of FERC. Effective
11 June 1, 1999, they were superseded by newly filed rate schedules that conform to a Pro Forma
12 RMR Agreement filed as a settlement in RMR-related FERC proceedings and accepted by FERC
13 on May 28, 1999.

14 14. The RMR Rate Schedules provide that when the Reliant RMR units are dispatched
15 to provide energy, they receive a payment that provides for recovery of variable costs, a payment
16 that provides for recovery of start up costs, and a "Reliability Payment." The Reliability Payment
17 provides for recovery of fixed costs in accordance with the magnitude of the ISO's demands upon
18 the units, and thus compensates the Reliant Energy entities for the capacity that has been committed
19 to RMR service.

20 15. Under the ISO's billing and settlement procedures, because of software limitations,
21 the ISO pays the market price to all Scheduling Coordinators for providers of Ancillary Services,
22 regardless of whether the services are provided through the market or through a dispatch notice
23 issued to the RMR unit. Because this would result in RMR unit owners receiving double payment
24 for Ancillary Services capacity, the ISO Tariff directs that these market payments be deducted from
25 the RMR payments to RMR unit owners and, correspondingly, the ISO tariff requires these
26 deductions from the invoices that the ISO submits to the utilities responsible for the costs incurred
27 by the ISO for the RMR services.
28

1 21. One set of claimed payments, which Reliant calls Course of Conduct Payments,
2 represents market payments for Ancillary Services previously made by the ISO to the Reliant
3 Energy entities through Reliant Services when Reliant’s RMR units had not been selected in the
4 Ancillary Services market, but were called upon to provide those services under the RMR Rate
5 Schedules. As describe above, such market payments are made during the ISO’s settlement process
6 regardless of whether a unit was selected in the Ancillary Services auction or called as an RMR
7 unit. The ISO Tariff provides that such payments shall be deducted from payments due to RMR
8 owners. The Reliant Energy entities have been able to retain these additional payments by
9 neglecting to make appropriate deductions on the invoices that they routinely submit to the ISO for
10 compensation as an RMR unit. The Reliant Energy entities failed to make this deduction from April
11 1998 to September 1998. The ISO has subsequently sought to recoup these amounts from the
12 Reliant Energy entities by withholding them from subsequent payments to Reliant. Reliant alleges
13 that the “Course of Conduct Payments” equal approximately \$1 million.

14 22. After September 1998, and subsequent to the ISO’s determination that the Reliant
15 Energy entities had failed to deduct these payments, the ISO has withheld those market payments
16 from the RMR payments to Reliant Energy entities. These amounts, which Reliant contends are
17 due it, are included in Reliant’s “Past Service Payments” claim.

18 23. Also included in Reliant’s “Past Service Payments” is compensation to which
19 Reliant claims entitlement because the ISO called upon the Reliant Energy Entities’ RMR units for
20 RMR service rather than accepting a market bid. In these instances, Reliant Services bid the Reliant
21 Energy entity’s RMR unit into the Ancillary Services market, but the bid was not accepted because
22 the ISO was able to fulfill its projected need for Ancillary Services capacity with less expensive
23 bids. After the close of the Ancillary Services market, the ISO concluded that additional Ancillary
24 Services were needed, and called upon the Reliant Energy entity’s unit for RMR services. Reliant
25 contends that the ISO deliberately underestimated its Ancillary Services needs in to order to call
26 upon the Reliant Energy entities units as RMR units. The ISO denies this contention.

27 24. Reliant asserts that the total “Past Services Payments” amount to approximately \$7
28 million.

1 25. With regard to both sets of claimed payments, this dispute must be determined
2 according to the terms of the RMR Rate Schedules and the ISO Tariff. According to the filed rate
3 doctrine, as enunciated by the United States Supreme Court and implemented by FERC, under the
4 Federal Power Act a seller of electric capacity and energy can charge no rate different from the rate
5 on file with the FERC. In this case, the governing provisions are the RMR Rate Schedules and the
6 ISO Tariff.

7 26. When providing RMR services, the Reliant Energy entities are operating under the
8 rates set forth in the RMR Rate Schedules.

9 27. When engaged in the sale of Ancillary Services through the market, the Reliant
10 Energy entities are operating under their market-based rate tariffs for Ancillary Services capacity,
11 which are on file with FERC. The tariffs allow sale of Ancillary Services at rates agreed upon by
12 the buyer and seller. If the Reliant Energy entities elect to sell Ancillary Services in the ISO's
13 auction market through Reliant Services, they are agreeing to the terms and conditions governing
14 that market, as set forth in the ISO Tariff.

15 28. Reliant Services is not entitled to any market payments for Ancillary Services
16 capacity provided by the Reliant Energy entities as RMR services because such payments would
17 constitute double compensation for capacity from the RMR unit – once under the RMR Rates
18 Schedules, in which the Ancillary Services payment, though based on the amount of energy
19 delivered, includes compensation for capacity through the Reliability Payment, and again from the
20 Ancillary Services market. The double compensation would be at the expense of other market
21 participants.

22 29. Of independent significance, under the filed rate doctrine, Reliant is not entitled to
23 any market payments for Ancillary Services capacity provided as RMR services because there is no
24 rate schedule of tariff that entitles any Reliant entity to such payments.

25 30. The RMR Rate Schedules do not entitle any Reliant entity to such payments. The
26 RMR Rate Schedules explicitly set forth the payment due for Ancillary Services. Unless the RMR
27 unit has previously been selected in the Ancillary Services auction, the Tariff provides for payment
28 based solely on the amount of energy, if any, delivered. The RMR Rate Schedules do not provide

1 for market payments for Ancillary Services unless the unit has been selected in the Ancillary
2 Services auction.

3 31. The ISO Tariff does not entitle Reliant Services to such payments. The ISO Tariff
4 explicitly provides that the market payments made to Scheduling Coordinators for RMR units will
5 be deducted from the RMR payments.

6 32. To the extent that Reliant contends that rate schedules associated with the RMR
7 Agreement and the ISO Tariff do not require the giving of appropriate credits, an issue exists as to
8 whether, as so construed, these documents are unjust and unreasonable. If this is an issue, then it
9 falls within the exclusive jurisdiction of FERC and is outside the scope of any arbitration under
10 Section 13.1.1.2 of the ISO Tariff. Therefore, the ISO reserves the right to make such a claim
11 before FERC at some future time.

12 33. Reliant Services is not entitled to payment for Ancillary Services bids that were
13 rejected in the market, even though the ISO subsequently called upon the Reliant Energy entities'
14 units bids to provide Ancillary Services capacity under the RMR Rate Schedules, because there are
15 no rate schedule or tariff provisions that required the ISO to accept those bids.

16 34. The auction for Ancillary Service capacity is conducted in advance of real time
17 operations. Although the ISO makes every reasonable effort to fulfill its projected Ancillary
18 Services needs through the auction market prior to calling upon RMR units, there is no provision in
19 the RMR Rate Schedules or in the ISO Tariff that requires the ISO to do so.

20 35. Under the ISO Tariff, the initial determination of Ancillary Services needs is in the
21 ISO's discretion. In making that determination, the ISO must balance projected reliability needs
22 with the potential cost of an excessive procurement of Ancillary Services.

23 36. During the initial phase of its operation, the ISO concluded that the preferable
24 method of determining projected Ancillary Services needs was to rely upon the amount of
25 transmission scheduled by Scheduling Coordinators, such as Reliant Services. Under the terms of
26 the ISO Tariff, therefore, the ISO only procured through the auction market sufficient Ancillary
27 Services to full the scheduled needs. When, subsequent to the close of the market, it became
28 apparent that Scheduling Coordinators had understated their schedules, and delivering energy in

1 excess of those schedules, the ISO was required to turn to RMR units to provide additional
2 Ancillary Services. This practice was entirely consistent with the ISO Tariff provisions governing
3 the procurement of Ancillary Services, which provisions were on file with FERC, available on the
4 ISO's webpage, fully known to Scheduling Coordinators, including Reliant Services, and accepted
5 by Scheduling Coordinators that elected to submit bids to that market.

6 37. When, within months of its initial operation, the ISO determined that Scheduling
7 Coordinators had developed a practice of underestimating their schedules in order to avoid
8 assessment of Ancillary Services costs, the ISO—consistent with its desire to rely upon the market
9 whenever possible—used its discretion to revise its practice and begin procuring Ancillary Service
10 based upon its own load forecast. This was intended to increase the extent to which the ISO relied
11 on market bids to meet its Ancillary Service needs. The ISO provided Market Participants with
12 notice of this change in policy.

13 38. The ISO is aware that other parties besides Reliant—including PG&E and SDG&E—
14 have raised contentions that may entitle them to the same monies or credits to which Reliant also
15 claims entitlement. As discussed above, the ISO simply serves the role of an intermediary and
16 stakeholder. Thus, if other parties' contentions culminate in arbitration, then it should be joined
17 with this arbitration so as to leave the ISO whole.

18 FIRST CAUSE OF ACTION

19 (Breach of Written Contract)

20 39. The ISO denies that it has breached any Written Contract with the Reliant Energy
21 entities. This ISO has not entered into any contract with the Reliant Energy entities for the
22 provision of RMR services.

23 40. The ISO denies that it has violated any applicable tariffs or rate schedules. As
24 described above, all of the payments that the ISO has made to or withheld from Reliant Services
25 have been consistent with and required by applicable tariffs or rate schedules.

26 SECOND CAUSE OF ACTION

27 (Breach of Implied Covenant of Good Faith and Fair Dealing)

28 41. The ISO denies that it has wrongfully deprived Reliant of benefits of a contractual

1 agreement entered into between claimants and that the ISO in breach of the covenant of good faith
2 and fair dealing implied by law.

3 42. The ISO has not entered into a contractual agreement with the Reliant Energy
4 entities that entitles them to the benefits claimed.

5 43. The Reliant Energy entities are not entitled to the benefits claimed under any tariff
6 or rate schedules filed with FERC.

7 THIRD CAUSE OF ACTION

8 (Misrepresentation)

9 44. The ISO denies that it made any false or misleading statements to Reliant that the
10 ISO had reason to believe were not true.

11 45. The ISO denies that Reliant could have relied to its detriment on any
12 representations of the ISO concerning payment for Ancillary Services.

13 FOURTH CAUSE OF ACTION

14 (Declaratory Relief)

15 46. The ISO denies that there is a ripe controversy regarding “Future Services
16 Payments.” Effective June 1, 1999, payment for future RMR services is governed by a Pro Forma
17 RMR Agreement. Pursuant to a stipulation entered into by the ISO and Reliant, among others, the
18 issue of whether, and the extent to which, owners of RMR units must credit back market payments
19 received for Ancillary Services is currently unresolved and pending before FERC. Until that issue is
20 settled by FERC, there is no applicable tariff language under which to determine the parties
21 respective rights and obligations.

22 FIFTH CAUSE OF ACTION

23 (Unfair Business Practices)

24 47. The ISO denies that it has engaged in unfair business practices in its dealing with
25 Reliant.

26 48. Specifically, the ISO denies that it has withheld payments for services provided.
27 Reliant Services has received all payments to which it is due under the relevant rate schedules and
28 tariffs.

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49. The ISO's requirement that the Reliant Energy entities provide credits for payments received from Reliant services is supported by the relevant rate schedules and tariffs.

50. The ISO denies that it is obligated under any contractual agreement, rate schedule, or tariff, to pay disputed amounts to Reliant pending the resolution of an underlying dispute.

Respondents therefore request a decision against claimants as follows:

1. Declaring that claimants are not entitled to the Course of Conduct Payments, Past Services Payments or any other payments not currently being made that are set forth in claimants' statement of claim;

2. For costs of the arbitration incurred herein; and

3. For such and further relief, as is just and proper.

Date July _30, 1999

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