

Exhibit No.: _____
Commissioner: Loretta Lynch
Administrative Law Judge: Meg Gottstein
Witness: _____

**BEFORE THE PUBLIC UTILITIES COMMISSION OF
THE STATE OF CALIFORNIA**

Order Instituting Investigation into)
implementation of Assembly Bill 970 regarding) I.00-11-001
the identification of electric transmission and)
distribution constraints, actions to resolve those)
constraints, and related matters affecting the)
reliability of electric supply.)
_____)

**JOINT REPLY TESTIMONY ON BEHALF OF
THE CALIFORNIA INDEPENDENT SYSTEM OPERATOR, SAN DIEGO GAS AND
ELECTRIC COMPANY, SOUTHERN CALIFORNIA EDISON COMPANY AND THE
CALIFORNIA ENERGY COMMISSION**

**Submitted by the California Independent System Operator, San Diego Gas and Electric
Company, Southern California Edison Company, and the California Energy Commission**

June 8, 2001

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14 (Sponsoring witnesses: Ronald Cottom, Don Kondoleon, Linda Brown, Jeffrey Miller¹)

15 **I. INTRODUCTION**

16 This reply testimony has been prepared jointly by the California Independent System Operator (CA
17 ISO), the Southern California Edison Company (SCE), the San Diego Gas and Electric Company
18 (SDGE), and the California Energy Commission (CEC) (the "Opening Parties"). The testimony responds
19 to the testimony of Jim Kritikson filed on behalf of Coral Power, L.L.C ("Coral") and Wayne R. Schmus
20 filed on behalf of Save Southwest Riverside County ("SSRC"). Both Coral and SSRC represent discrete
21 special interests and focus much of their testimony on in-state constraints. The Opening Parties aver
22 that: 1) with regards to regional transmission links to the Southwest and Mexico, which are the subject
23 of the hearings this summer, it is misplaced to undertake an in-depth assessment of the in-state grid
24 implications before determining generally the reliability and/or economic justification for potential
25 projects; and 2) the need for in-state transmission upgrades is evaluated annually in the CA ISO
26 Coordinated Grid Planning Process.

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¹ The qualifications for these witnesses were circulated as part of the Opening Testimony of the Opening Parties.

1 Accordingly, the testimony of SSRC and Coral does not support a conclusion by the CPUC other than
2 that advocated by the Opening Parties, namely that

- 3 • additional regional electric transmission links from Southern California to the Southwest (Arizona
4 and Nevada) and/or Mexico cannot be justified at this time based solely on reliability considerations;
- 5 • additional regional electric transmission links from Southern California to the Southwest and/or
6 Mexico may be justified on economic grounds to reduce the cost of electric service to California
7 users;
- 8 • given the cost of additional regional electric transmission links from Southern California to the
9 Southwest and/or Mexico, a thorough economic analysis is required to determine whether such links
10 are justified; the Opening Parties have in place a cooperative process (which includes the California
11 Public Utilities Commission) to undertake this analysis.

12 13 **II. RESPONSE TO MR. SCHMUS ON BEHALF OF SSRC**

14 Mr. Schmus' testimony relates to in-state constraints, arguing on the one hand that the scenarios
15 presented by the Opening Parties do not address the need for in-state projects including a proposed
16 Valley to Rainbow 500 kV project, and on the other that in-state constraints should be assessed in
17 reviewing regional transmission links. The Opening Parties agree with Mr. Schmus that the scenarios
18 do not directly address the Valley-Rainbow project, and that ultimately, the detailed assessment of a
19 regional transmission link must include assessment of related in-state upgrades. However, the Opening
20 Parties believe it is necessary to undertake the assessment of regional transmission links in an orderly,
21 efficient manner; reviewing first on a macro level whether a regional transmission link is likely to be
22 justified, on reliability or economic grounds, before undertaking a more detailed and complex project
23 assessment and development process, including an assessment of necessary in-state upgrades.

24
25 Mr. Schmus mischaracterizes the opening testimony filed jointly by the Opening Parties ("Opening
26 Testimony") stating that "[t]he scenarios for this proceeding assume that there are no transmission
27 constraints in southern California, the in-state portion of the study region." Prepared Direct Testimony
28 of Wayne R Schmus on Behalf of Save Southwest Riverside County (Opening Testimony of SSRC) at

1 1. In fact, the Opening Testimony states only that the scenarios do not take into account internal
2 transmission constraints within California; the scenarios are intended to address only whether a regional
3 transmission link to the Southwest and/or Mexico is justified. See e.g. Opening Testimony at 19.

4
5 The Opening Parties have not and do not assume that there are no transmission constraints in Southern
6 California. Rather, in-state transmission constraints have been and will continue to be addressed
7 annually by the utilities and the CA ISO in the CA ISO Coordinated Grid Planning Process.

8 Nonetheless, the Opening Parties agree with Mr. Schmus that the scenarios do not directly address the
9 need for in-state projects such as the Valley Rainbow project. The Opening Parties expect that the need
10 for the Valley Rainbow project will be determined by the CPUC in the proceeding on a Certificate of
11 Public Convenience and Necessity for the Valley Rainbow project, Docket A 01-03-036.

12
13 In declining to address in-state constraints, the Opening Parties do not intend to under state their
14 importance, but rather to undertake the assessment of the need for regional transmission links in a
15 targeted and resource efficient manner. If regional transmission links are found to be potentially
16 justified based on reliability or economics, addressing in-state constraints is a necessary component of
17 fully developing the details of a feasible project and conducting an in-depth assessment of potential
18 projects. However, if regional transmission links are not justified based on reliability or economics, then
19 it is unnecessary to determine the extent of in-state upgrades required to complement them. Before
20 spending significant resources assessing the in-state grid implications of regional transmission links,
21 which are likely to be multiple and complex, the Opening Parties have begun by determining whether
22 regional transmission links can be justified. As stated above, in parallel with any assessment of regional
23 transmission links, in-state transmission constraints are assessed annually in the CA ISO Coordinated
24 Grid Planning Process.

25
26 Mr. Schmus argues that the Request for Proposals to develop a methodology to undertake an economic
27 assessment for regional projects should include an assessment of in-state constraints. Again, the
28 Opening Parties believe that given the magnitude, cost and complexity of regional transmission links, it

1 is important to undertake an assessment of the need for such projects on a macro level before
2 undertaking the more detailed effort of scoping out in detail the full parameters of the project, including
3 needed in-state transmission upgrades. Detailed scoping work including assessment of in-state
4 transmission upgrades must be undertaken before the need for a project and its full outlines can be
5 finalized. However, before more detailed work is undertaken, it is important to determine generally
6 whether a regional project is likely to be justified on an economic and/or reliability basis.

7 **III. RESPONSE TO MR. KRITIKSON ON BEHALF OF CORAL**

8 Mr. Kritikson also raises issues about in-state transmission constraints. Mr. Kritikson contends that a
9 May 16, 2001 order from the Federal Energy Regulatory Commission (FERC) provides the basis for
10 moving forward quickly on both in-state upgrades and regional transmission links. Mr. Kritikson's
11 testimony ignores the process in place to address in-state upgrades and provides no numbers to confirm
12 that a transmission link to Mexico is economically justified.

13
14 Like Mr. Schmus, Mr. Kritikson mischaracterizes the Opening Testimony, stating that the Opening
15 Parties assume "that new in-state generation will be sufficient to maintain electric system reliability,
16 without examining the ability of the in-state transmission system to deliver power from new generation."
17 Prepared Testimony of Jim Kritikson on Behalf of Coral Power, L. L. C. (Opening Testimony of Coral).
18 Then, Mr. Kritikson argues that the CPUC should expand the scope of the hearings to address in-state
19 projects of interest to Coral, including a 230 kV line from Miguel to Mission. Mr. Kritikson argues that
20 such projects should not be the subject of the economic assessment that the Opening Parties are
21 developing to assess major regional transmission links.

22
23 As stated above, the Opening Parties had no intent to and did not intimate that in-state transmission is
24 adequate until 2008; in-state transmission upgrades were not addressed in the scenario work undertaken.
25 This is because 1) the scope of these hearings is regional transmission links to the Southwest and/or
26 Mexico and, as to these projects, it is important to determine whether they are justified at a macro level
27 before undertaking a detailed examination of the precise nature and scope of the project including
28 necessary in-state enhancements; 2) in-state constraints are assessed annually in the CA ISO

1 Coordinated Grid Planning Process; and 3) optional transmission system upgrades in which merchant
2 generator developers could avoid transmission congestion are identified in generator interconnection
3 studies done by the utilities and the CA ISO.

4
5 Mr. Kritikson's testimony does not present any detailed technical or economic analysis demonstrating
6 the need for a Miguel-Mission 230kV project. The testimony merely states that such a project would be
7 favorable to Coral. The technical and economic justification for a Mission-Miguel 230 kV project is
8 being assessed in the context of the current annual CA ISO Coordinated Grid Planning Process. This
9 process should culminate in a final SDG&E transmission expansion plan in the fall, a consolidated CA
10 ISO grid-wide plan in early 2002, and review of the plan and recommended projects over \$20 million
11 dollars by the CA ISO Governing Board in early spring 2002. Additionally, Mr. Kritikson inaccurately
12 states that a RAS is a poor substitute for transmission west of the Miguel substation. The CA ISO and
13 utilities agree that use of RAS can be an acceptable substitute to transmission upgrades to relieve
14 transmission constraints and may be more economic to California consumers.

15
16 Absent completing the detailed review of the project in the CA ISO Coordinated Grid Planning Process,
17 the Opening Parties are not prepared to opine on the relative merits of the Miguel-Mission project.
18 Nonetheless, it is worth noting that it appears -- subject to further review in the planning process - that
19 the project would primarily benefit a discrete number of generators with potential projects in Mexico
20 seeking to access Southern California – Mexico interconnections; thus one issue that must be assessed is
21 who should bear the cost of the project.

22
23 Before the project can be endorsed by the CA ISO, including CA ISO support for inclusion of the cost of
24 the project in the transmission access charge, its technical and economic justification from the stand
25 point of California consumers must be fully vetted in the CA ISO Coordinated Grid Planning Process.
26 However, any party (including Coral) may propose such an upgrade at any time pursuant to the CA ISO
27 Tariff, Section 3.2.1.1 ("Economically Driven Projects"). In such cases, the cost responsibility for the
28 project is determined in accordance with the CA ISO tariff.

1 Mr. Kritikson contends that FERC's May 16 order which offers an improved rate of return (ROE) for
2 projects built within certain time frames supports moving forward with the Miguel to Mission line
3 without further analysis. FERC's order was intended to incent investment in necessary projects;
4 however, it does not obviate the need to determine whether a project is needed in the first place.
5 Moreover, even if the CPUC authorized construction of the Miguel to Mission line today -- without
6 regard for the requirements under the California Environmental Quality Act (CEQA) and the Public
7 Utilities Code sections 1001 et. seq. in order to be eligible for the ROE incentive(s) from the FERC
8 order the project would need to be placed in service by November 1, 2001 because this upgrade would
9 be on existing rights of way. The earliest this upgrade would be possible would be approximately one
10 year after issuance of all necessary approvals. Thus, the FERC order has no relevance for the Miguel to
11 Mission line. Nonetheless, the Opening Parties support moving forward expeditiously with the review,
12 approval and construction of needed in-state projects and have a process in place to accomplish this
13 objective.

14
15 Mr. Kritikson also argues that the transmission import capability to Mexico should be increased. Mr.
16 Kritikson acknowledges, however, that major transmission import capability projects would benefit
17 from further economic assessment as recommended by the Opening Parties. The Opening Parties and
18 Mr. Kritikson thus appear to agree with regards to the appropriate approach in the case of regional
19 transmission links to Mexico. As in the case of the Miguel to Mission line, a regional transmission link
20 to Mexico would primarily benefit a discrete number of generators; thus, it is necessary to determine the
21 extent to which the costs of such links should be assigned generally to ratepayers. Certainly, before the
22 CA ISO could support inclusion of the cost of such a project in the transmission access charge, it would
23 require adequate documentation of the reliability and/or economic benefits of the project to California
24 consumers.

25
26 Mr. Kritikson also suggests that SDG&E proceed with a 5.5 mile segment of a 69 kV tie-line and avail
27 itself of the FERC ROE incentive in doing so. Contrary to Coral's suggestions, it would be
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1 inappropriate for the Commission to consider such a small upgrade in the context of this proceeding,
2 which has as its focus potential inter-regional transmission facilities.

3
4 **VI. CONCLUSION**

5 Contrary to the Testimony of SSRC and Coral, the Opening Parties have made no conclusions about the
6 adequacy of in-state transmission capability in Southern California. Instead, the Opening Parties
7 developed testimony to address the justification on a macro level for regional transmission links to the
8 Southwest and Mexico, which the CPUC indicated should be the subject of the hearings this summer,
9 and did not address in-state constraints. In-state constraints have been and continue to be addressed
10 annually in the CA ISO Coordinated Grid Planning Process. Moreover, once the justification for a
11 major transmission link to the Southwest or Mexico has been identified, detailed technical assessment of
12 potential projects will follow during which related in-state transmission upgrades will be considered.
13 Through this process the best project will be identified to provide the requisite additional import
14 capability.