

**BEFORE THE
PUBLIC UTILITIES COMMISSION
OF THE STATE OF CALIFORNIA**

Order Instituting Rulemaking on Policies)
And Practices for Advanced Metering,) R.02-06-001
Demand Response, and Dynamic Pricing)

)

**OPENING COMMENTS OF THE
CALIFORNIA INDEPENDENT SYSTEM OPERATOR CORPORATION
ON THE DRAFT DECISION OF PRESIDENT PEEVEY AND ALJ COOKE
REGARDING OPINION APPROVING 2005 DEMAND RESPONSE GOALS,
PROGRAMS AND BUDGETS**

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Dated: January 18, 2005

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In accordance with Article 19 of the Commission's Rules of Practice and Procedure, the California Independent System Operator Corporation ("CAISO") respectfully submits its opening comments on the draft decision of President Peevey and Administrative Law Judge ("ALJ") Cooke entitled "Opinion Approving 2005 Demand Response Goals, Programs and Budgets," mailed December 28, 2004, in the above-referenced proceeding ("Draft Decision"). The CAISO's comments focus on the need (1) to preserve the efficacy of existing interruptible programs for summer 2005 and (2) to clarify the triggering event for the Demand Bidding Program.

A. Changing the Existing Interruptible Program Structure for Summer 2005 Creates Unnecessary System Reliability Risk

In recognition of the "substantial concern" expressed by the regulatory community, including the CAISO, that capacity margins in California may be tight for summer 2005, President Peevey and ALJ Cooke jointly issued a "Ruling Directing the Filing of Rate Design Proposals for Large Customers" on December 8, 2004 ("ACR"). The ACR directed the utilities to propose new default critical peak pricing rate schedules

for all customers over 200 kW and to “move existing non-firm and interruptible rate customers onto that rate and concurrently enroll them in an optional program like PG&E’s proposed 2005 E-BIP.” (ACR at 2-3 and 8.) The CAISO commends President Peevey and ALJ Cooke for proactively addressing the State’s capacity needs and thoughtfully providing the utilities with flexibility in designing the new rate structure. However, the CAISO urges the Commission to carefully balance the promise of additional customer demand response with the certainty and reliability of existing interruptible programs.

The Draft Decision acknowledges that “[r]eliability-triggered programs, like interruptible rates … serve as an important tool in mitigating unexpected shortages, local distribution problems, or transmission constraints that could result in system failures.” (Draft Decision at 5.) The CAISO agrees. Current interruptible programs, such as the Schedule I-6 rate, are relied upon by the CAISO to provide short-term responses to emergency conditions. Changing the current interruptible program structure under the compressed schedule provided in the ACR injects uncertainty into the performance of reliability demand response programs and potentially compromises the ability of the CAISO to address such unexpected contingency situations.

The CAISO’s emphasis on performance certainty going into summer 2005 leads to several general recommendations with respect to the interaction between the Draft Decision and ACR. First, customers currently enrolled in non-firm interruptible rate programs should not be required to convert to relatively untested programs, such as the E-BIP program referenced in the ACR. This recommendation should not be construed as hostility to E-BIP or any other proposed interruptible program. Indeed, based on the

small quantity of estimated incremental MW the utilities anticipate attributing to day-of reliability programs for summer 2005, it is clear that new, creative programs must be developed to increase customer participation. Second, consistent with the foregoing, new non-firm interruptible programs should be marketed aggressively to customers not currently enrolled in reliability-based demand response programs. Third, all customers enrolled in qualifying reliability-based programs should be allowed to opt-out of the critical peak pricing default tariff with no hedge premium.

The CAISO recognizes that critical peak pricing is intended to address an anticipated, chronic supply shortage, not mitigating emergencies. Notwithstanding this essential goal, the ability of the CAISO to effectively address unexpected system contingencies requires that the CAISO have voluntary, locationally diverse load shedding capability. The needed availability of curtailable load is limited to the extent critical peak pricing effectively reduces a customer's consumption to its firm service level and thereby may reduce the demand response available to mitigate system contingencies.

Thus, the CAISO does not dispute the Draft Decision's election not to reopen existing non-firm interruptible rates. The CAISO does, however, believe that the Draft Decision should be modified as stated above to provide additional guidance in developing the new tariffs called-for by the ACR.

B. Demand Bidding Program Trigger Should Be Clarified

As described in the Draft Decision, each utility currently administers an optional Demand Bidding Program ("DBP"). The DBP generally allows customers to "bid" an amount of MWs that the customer is willing to reduce from its normal load level and, in return, the customer receives a specified per MW price for the actual amount of load

reduced. No penalties are assessed for a failure to perform. (Draft Decision at 19.)

The Draft Decision proposes to adopt numerous salutary changes to the DBP.¹ One such change involves modifying the “trigger” for utility DBP bid solicitation. Previously, the DBP triggered when forecasted market prices were equal to or greater than \$.15/kWh. The Draft Decision notes that this price threshold was never triggered, in part, because of the moderating effects of long-term contracts on spot electricity prices. This fact, along with the current absence of a transparent day-ahead market, led the Draft Decision to replace the DBP price trigger with a system conditions trigger based on the CAISO issuing a “Stage 1 alert.” (Draft Decision at 21.) The use of CAISO “Stage 1 alert” nomenclature is inaccurate and should be modified to simply refer to an CAISO “alert.”

Stated simply, the CAISO does not utilize the terms Stage 1 and alert together in a manner that applies to the day-ahead time frame relevant to the DBP. The term “Stage 1” refers to a classification of emergency notice. An emergency notice, at any stage, is more of a “real-time” notice in that the CAISO declares emergencies when an operating reserve shortfall is unavoidable or is forecast to occur within the next few hours. In contrast, although an alert notice may be issued at any time there is a significant loss of generating or transmission resources, an alert notice generally occurs after the close of the Day-Ahead Market. The alert advises of marginal operating reserves and requests a market response. Thus, in order to provide bidders a day-ahead notice and permit utilities

¹ The CAISO concurs in the Draft Decision’s conclusion to eliminate the day-of components of the DBP. The performance of demand response programs designed to provide a prompt reaction to system emergencies must be reasonably predictable and certain. The CAISO agrees that the program elements of the DBP, even as modified, does not provide the necessary certainty and customers with load that can be reduced on short notice should be urged to participate in the Base Interruptible Programs.

to adjust their procurement accordingly, the DBP should be triggered simply by an CAISO alert, not Stage 1 alert.

Conclusion

For the foregoing reasons, the CAISO respectfully requests that the Commission modify the Draft Decision consistent with the above-referenced recommendations. Specifically, the CAISO urges the Commission to:

1. Modify Draft Decision section 5.2.2 to clarify that (a) customers currently enrolled in non-firm interruptible rate programs should not be required to convert to new untested programs, such as the E-BIP program referenced in the ACR, (b) new non-firm interruptible programs should be marketed aggressively to customers not currently enrolled in reliability-based demand response programs, and (c) all customers enrolled in qualifying reliability-based programs should be allowed to opt-out of the critical peak pricing default tariff with no hedge premium.
2. Modify Draft Decision section 5.1.2 to replace the trigger for the DBP from an CAISO “Stage 1 alert,” to an CAISO “alert.”

January 18, 2005

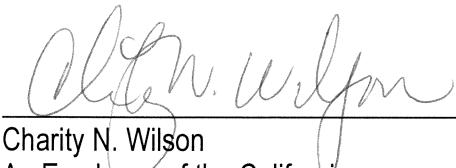
Respectfully Submitted:

By: 
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CERTIFICATE OF SERVICE

I hereby certify that I have served, this day, a copy of the foregoing Opening Comments of The California Independent System Operator Corporation on the Draft Decision of President Peevey And ALJ Cooke Regarding Opinion Approving 2005 Demand Response Goals, Programs And Budgets on the service list for R.02-06-001 by electronic mail to each party.

Executed on January 18, 2005, at Folsom, California.



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